

**MERKEL**  
**INDEPENDENT SCHOOL DISTRICT**  
**TAYLOR COUNTY, TEXAS**  
**ANNUAL FINANCIAL REPORT**  
**FOR THE YEAR ENDED AUGUST 31, 2021**

**MERKEL INDEPENDENT SCHOOL DISTRICT  
ANNUAL FINANCIAL REPORT  
FOR THE YEAR ENDED AUGUST 31, 2021**

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## **CERTIFICATE OF BOARD**

**Merkel**  
**Independent School District**

Name of School District

**Taylor**

County

**221904**

County – District Number

We, the undersigned, certify that the attached annual financial reports of the above-named school district were reviewed and (check one) ☐ approved ☐ disapproved for the year ended **August 31, 2021**, at a meeting of the Board of Trustees of such school district on the **17th** day of **November, 2021**.

\_\_\_\_\_  
Signature of Board President

\_\_\_\_\_  
Signature of Board Secretary

If the Board of Trustees disapproved of the auditor's report, the reason(s) for disapproving it (are):  
(Attach list as necessary)

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# James E. Rodgers and Company, P.C.

Certified Public Accountants

20 Southwest Third Street • PO Box 669 • Hamlin, Texas 79520 • Tel: 325-576-2356 • Fax: 325-576-3525

E-mail: [rodgerscpa@att.net](mailto:rodgerscpa@att.net)

Member of Texas Society of CPA's and American Institute of CPA's

Richard E. Rodgers CPA • Gerald L. Rodgers CPA

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November 17, 2021

## Report on Financial Statements Issued in Accordance with Government Auditing Standards and a Single Audit Accompanied by Required Supplementary Information, Supplementary Information, and Other Information

### Independent Auditor's Report

To the Board of Trustees  
Merkel Independent School District  
Merkel, Texas 79536

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Merkel Independent School District (the District) as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise the Merkel Independent School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# James E. Rodgers and Company, P.C.

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## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Merkel Independent School District, as of August 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and schedules for pension and OPEB liabilities and contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Merkel Independent School District's basic financial statements. The combining and individual nonmajor fund financial statements, and the Texas Education Agency required information in conformity with laws and regulations of the State of Texas in Exhibits J-1 through J-4, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, the Texas Education Agency required information in conformity with laws and regulations of the state of Texas in Exhibits J-1 through J-4, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, the Texas Education Agency required information and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on this section.

# James E. Rodgers and Company, P.C.

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## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 17, 2021, on our consideration of the Merkel Independent School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Merkel Independent School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Merkel Independent School District's internal control over financial reporting and compliance.

Respectfully submitted,



James E. Rodgers and Company, P.C.



# MERKEL INDEPENDENT SCHOOL DISTRICT

PO Box 430 Merkel, Texas 79536 Telephone (325) 928-5813 Fax (325) 928-3910



Joseph O'Malley, Superintendent

## MANAGEMENT'S DISCUSSION AND ANALYSIS

In this section of the Annual Financial and Compliance Report, we, the administration of **Merkel Independent School District**, discuss and analyze the District's financial performance for the fiscal year ended August 31, 2021. Please read it in conjunction with the independent auditor's report and the District's Basic Financial Statements.

### FINANCIAL HIGHLIGHTS

The District's summary financial information for the current fiscal year is as follows:

<b>Highlights of Current Fiscal Year Finances</b>		
Government-Wide Net Position at the End of the Year	\$	8,418,086
Government-Wide Revenues for the Current Fiscal Year		14,838,477
Government-Wide Expenses for the Current Fiscal Year		14,020,949
Fund Balance in the General Fund at the End of Year		5,835,946
<b>Changes in the District's Finances from the Previous Fiscal Year</b>		
	Increase (Decrease)	
	\$	%
<b><u>Change in Net Position:</u></b>		
Change in Government-Wide Total Net Position	\$ 817,528	10.76%
<b><u>Revenue Changes:</u></b>		
Change in Government-Wide Total Revenues	\$ 139,259	0.95%
Change in Government-Wide Property Tax Revenues	2,286	0.04%
Change in Government-Wide State Aid Formula Grants	30,549	0.43%
Change in Government-Wide Operating Grants and Contributions	145,282	7.21%
<b><u>Expense Changes:</u></b>		
Change in Government-Wide Total Expenses	\$ (234,868)	-1.65%
<b><u>Other Information:</u></b>		
Change in General Fund Balance	\$ 795,718	15.79%
Excess (Deficit) of General Fund Actual Revenue over Budgeted Revenue	389,227	3.57%

### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and other information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to that of a private sector business. The *statement of net position* presents information for all the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources with the difference between the two reported a *net position*. Over



time, increases or decreases in net position may serve as a useful indicator as to whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information showing how the District's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods such as uncollected property tax and earned but unused sick and vacation leave.

The government-wide financial statements distinguish functions of the District that are principally supported by taxes, intergovernmental revenues, and user fees & charges (*governmental activities*). The governmental activities of the District include the education of District students and the programs necessary to support such education.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

The District maintains numerous individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and Debt Service Fund since they are major funds as defined by governmental accounting standards. Data from the other funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The District adopts an annual appropriated budget for the General Fund. A budgetary comparison schedule has been provided for this fund to demonstrate compliance with this budget. Supplementary budgetary comparison schedules have also been prepared for the Child Nutrition and Debt Service Funds and are included in the other supplementary information section of this report.

**Proprietary funds.** The District maintains proprietary funds. An *internal service fund* is an accounting device used to accumulate and allocate costs internally among the District's various functions. The District uses this internal service fund to account for its workers compensation self-insurance program. Internal service funds are generally considered a *governmental activity* and are included in the government-wide financial statements.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the District's own programs. The District maintains student activity accounts as fiduciary funds.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

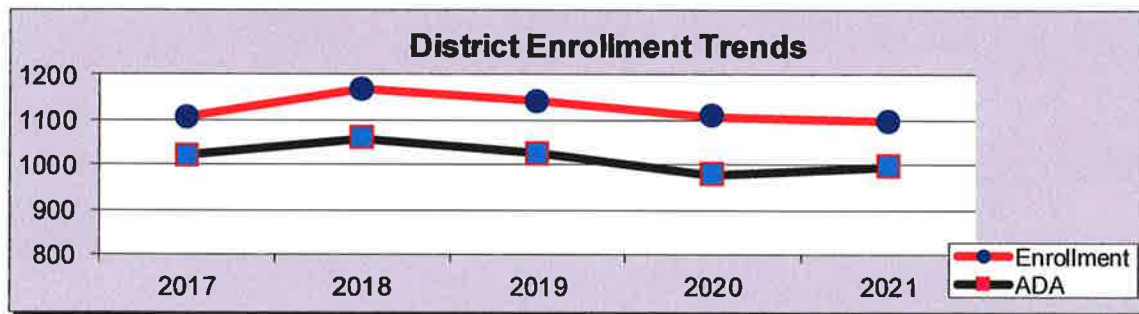
**Other information.** The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the required supplementary information. In addition, certain information required by the Texas Education Agency and the federal government regarding tax collection and grant expenditures is also presented along with required supplementary information related to the District's contributions to cost-sharing pension and other post-employment benefit plans with the Teacher Retirement System of Texas.

### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

State funding for public education in Texas is based upon the District's average daily attendance, thus the District's revenue is highly dependent on enrollment trends. The District receives additional weighted funding for students enrolled in career and technology coursework, gifted and talented, special education, bilingual, and compensatory education programs. The demographics of the District and the types of coursework students pursue are continuing to evolve in the District. The following chart details the enrollment trends of the District.

#### **ENROLLMENT TRENDS**

Year	Enrollment	ADA
2017	1105	1021.0
2018	1168	1058.7
2019	1140	1025.2
2020	1108	977.6
2021	1097	995.2



The following table indicates the net position of the District at the end of the current and prior fiscal years.

<b>Table I</b>						
<b>Net Position</b>						
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>
Current and other assets	\$ 6,878,950	\$ 7,616,614	\$ -	\$ -	\$ 6,878,950	\$ 7,616,614
Capital assets	22,190,423	21,295,958	-	-	22,190,423	21,295,958
Deferred outflows of resources	1,706,224	1,701,104	-	-	1,706,224	1,701,104
<b>Total assets and deferred outflows</b>	<b>\$ 30,775,597</b>	<b>\$ 30,613,676</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 30,775,597</b>	<b>\$ 30,613,676</b>
Long-term liabilities	\$ 13,501,454	\$ 12,722,609	\$ -	\$ -	\$ 13,501,454	\$ 12,722,609
Other liabilities	812,158	572,983	-	-	812,158	572,983
Net pension liability	2,457,024	2,371,345	-	-	2,457,024	2,371,345
Net OPEB liability	3,743,993	3,225,335	-	-	3,743,993	3,225,335
Deferred inflows of resources	2,660,410	3,303,318	-	-	2,660,410	3,303,318
<b>Total liabilities and deferred inflows</b>	<b>\$ 23,175,039</b>	<b>\$ 22,195,590</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 23,175,039</b>	<b>\$ 22,195,590</b>
Net Position:						
Net investment in capital assets	\$ 8,772,701	\$ 8,656,604	\$ -	\$ -	\$ 8,772,701	\$ 8,656,604
Restricted	781,547	955,631	-	-	781,547	955,631
Unrestricted	(1,953,690)	(1,194,149)	-	-	(1,953,690)	(1,194,149)
<b>Total net position</b>	<b>\$ 7,600,558</b>	<b>\$ 8,418,086</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 7,600,558</b>	<b>\$ 8,418,086</b>

The following table indicates the changes in net position of the District during the current and prior fiscal years.

<b>Table II</b>						
<b>Changes in Net Position</b>						
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>		<b>Totals</b>	
	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>	<b>2021</b>
<b>Program Revenues:</b>						
Charges for Services	\$ 69,389	\$ 71,399	\$ -	\$ -	\$ 69,389	\$ 71,399
Operating grants & contributions	2,014,287	2,159,569	-	-	2,014,287	2,159,569
<b>General Revenues:</b>						
Maintenance & operations taxes	4,411,967	4,422,612	-	-	4,411,967	4,422,612
Debt service taxes	964,985	956,626	-	-	964,985	956,626
State aid - formula grants	7,096,257	7,126,806	-	-	7,096,257	7,126,806
Grants and contributions not restricted to specific functions	-	24,268	-	-	-	24,268
Investment earnings	103,843	67,906	-	-	103,843	67,906
Miscellaneous	38,490	9,291	-	-	38,490	9,291
<b>Total Revenues</b>	<b>\$ 14,699,218</b>	<b>\$ 14,838,477</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 14,699,218</b>	<b>\$ 14,838,477</b>
<b>Expenses</b>						
Instruction, curriculum & media services	\$ 7,958,606	\$ 7,849,152	\$ -	\$ -	\$ 7,958,606	\$ 7,849,152
Instructional & school leadership	922,484	946,356	-	-	922,484	946,356
Student support services	981,456	842,679	-	-	981,456	842,679
Food services	530,219	556,624	-	-	530,219	556,624
Extracurricular activities	446,856	441,263	-	-	446,856	441,263
General administration & data processing	965,677	935,174	-	-	965,677	935,174
Plant maintenance & security	1,566,419	1,623,525	-	-	1,566,419	1,623,525
Interest & fees - long term debt	444,392	427,451	-	-	444,392	427,451
Other business-type activities & intergovernmental	439,708	398,725	-	-	439,708	398,725
<b>Total Expenses</b>	<b>\$ 14,255,817</b>	<b>\$ 14,020,949</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 14,255,817</b>	<b>\$ 14,020,949</b>
<b>Increase in net position before transfers and special items</b>	<b>\$ 443,401</b>	<b>\$ 817,528</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 443,401</b>	<b>\$ 817,528</b>
Transfers	-	-	-	-	-	-
Net position at 9/1	7,157,157	7,600,558	-	-	7,157,157	7,600,558
<b>Total Net Position</b>	<b>\$ 7,600,558</b>	<b>\$ 8,418,086</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 7,600,558</b>	<b>\$ 8,418,086</b>

**Analysis of Change in Government-Wide Net Position**

Excess of Revenues Over Expenditures for Governmental Funds	\$ 964,876
Net loss of Internal Service Funds	(10,275)
Current Year Purchases of Capital Assets	-
Current Year Debt Principal Payments	746,014
Depreciation	(875,398)
Capital Lease Proceeds Received	-
Other Modified to Full Accrual Revenue Adjustments	36,002
Net adjustments relating to pension reporting required by GASB 68	(149,434)
Net adjustments for OPEB plan reporting required by GASB 75	105,743
<b>Change in Government-Wide Net Position</b>	<b>\$ 817,528</b>

## THE DISTRICT'S FUNDS

A financial summary of the District's funds for the current year is as follows:

Governmental Fund Financial Statements					
	General Fund	Special Revenue Funds	Debt Service Fund	Capital Projects Fund	Total
Revenues	\$ 12,406,227	\$ 1,299,006	\$ 986,378	\$ 23	\$ 14,691,634
Expenditures	(11,621,509)	(1,170,068)	(946,181)	-	(13,737,758)
Other Financing Sources	11,000	-	-	-	11,000
Other Financing Uses	-	-	-	-	-
Net Change in Fund Balance	\$ 795,718	\$ 128,938	\$ 40,197	\$ 23	\$ 964,876
Beginning Fund Balance	5,040,228	1,848	837,196	2,227	5,881,499
<b>Ending Fund Balance</b>					
<b>All Governmental Funds</b>	<b>\$ 5,835,946</b>	<b>\$ 130,786</b>	<b>\$ 877,393</b>	<b>\$ 2,250</b>	<b>\$ 6,846,375</b>

The District modified its budget during the year, but there was no increase in total budgeted expenditures between the original and final budget in the District's General Fund.

## CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

During the current fiscal year, the District did not invest in any capital assets.

### **Debt**

The District's long-term debt as of the end of the current fiscal year is as follows:

	Interest Rate on Issue	Amounts Original Issue	Interest Current Year	Outstanding End of Fiscal Year	Next Year's Total Principal and Interest Requirement
Series 2014 School Building Bonds	2.00% - 3.625%	9,750,000	242,606	6,965,000	664,706
Series 2015 School Building Bonds	2.00% - 4.00%	3,890,000	117,575	2,970,000	277,775
Capital Lease - 4 Buses	0.0225%	401,792	3,655	82,234	83,973
Loan Payable - Energy Project	4.1900%	2,353,224	95,446	2,195,080	176,142
<b>Totals</b>		<b>\$ 16,395,016</b>	<b>\$ 459,282</b>	<b>\$ 12,212,314</b>	<b>\$ 1,202,596</b>

## ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The District's elected and appointed officials considered many factors when setting the next fiscal year budget and tax rates. Expected student enrollment and property values were implicit in the expected revenue and expenditures when adopting the budget for next year. A summary of the subsequent fiscal year budget for funds legally required to be budgeted is as follows:

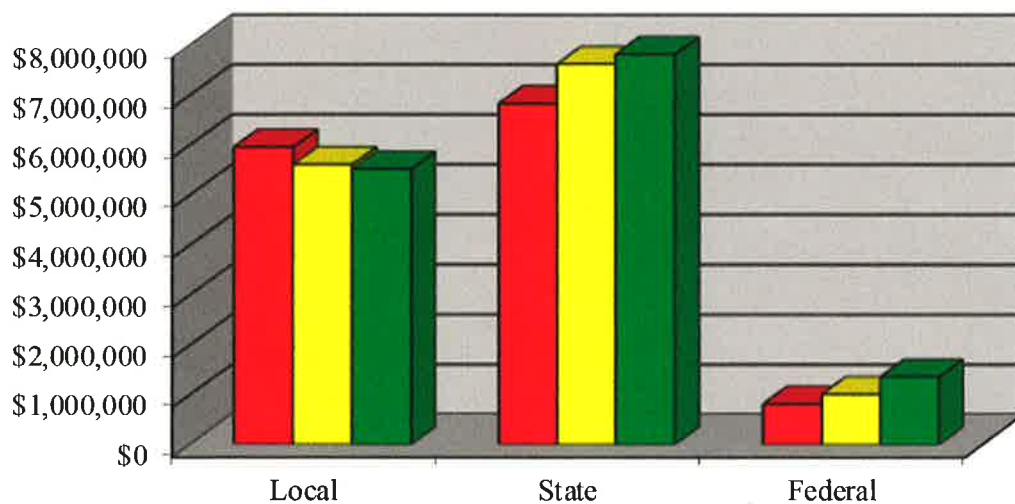
Fiscal Year 2021 - 2022 Adopted Budget				
	General Fund	Food Services Fund	Debt Service Fund	TOTALS
Revenues	\$ 12,392,118	\$ 540,000	\$ 945,000	\$ 13,877,118
Expenditures	(12,382,118)	(550,000)	(945,000)	(13,877,118)
Other Financing Sources	-	10,000	-	10,000
Other Financing Uses	(10,000)	-	-	(10,000)
Net Change in Fund Balance	\$ -	\$ -	\$ -	\$ -
Beginning of Year Fund Balance	5,835,946	128,938	877,393	6,842,277
Projected End of Year Fund Balance	\$ 5,835,946	\$ 128,938	\$ 877,393	\$ 6,842,277



The following graph indicates the District's revenues by source for the last three years.

<b>REVENUES BY SOURCE</b>			
	<b>Fiscal Year 2018-2019</b>	<b>Fiscal Year 2019-2020</b>	<b>Fiscal Year 2020-2021</b>
<b>ADA</b>	<b>1025.2</b>	<b>977.6</b>	<b>995.2</b>
<b>Local</b>	<b>\$5,953,685</b>	<b>\$5,601,096</b>	<b>\$5,513,456</b>
<b>State</b>	<b>6,826,696</b>	<b>7,618,523</b>	<b>7,817,639</b>
<b>Federal</b>	<b>811,967</b>	<b>1,005,776</b>	<b>1,360,539</b>
<b>Total</b>	<b>\$13,592,348</b>	<b>\$14,225,395</b>	<b>\$14,691,634</b>

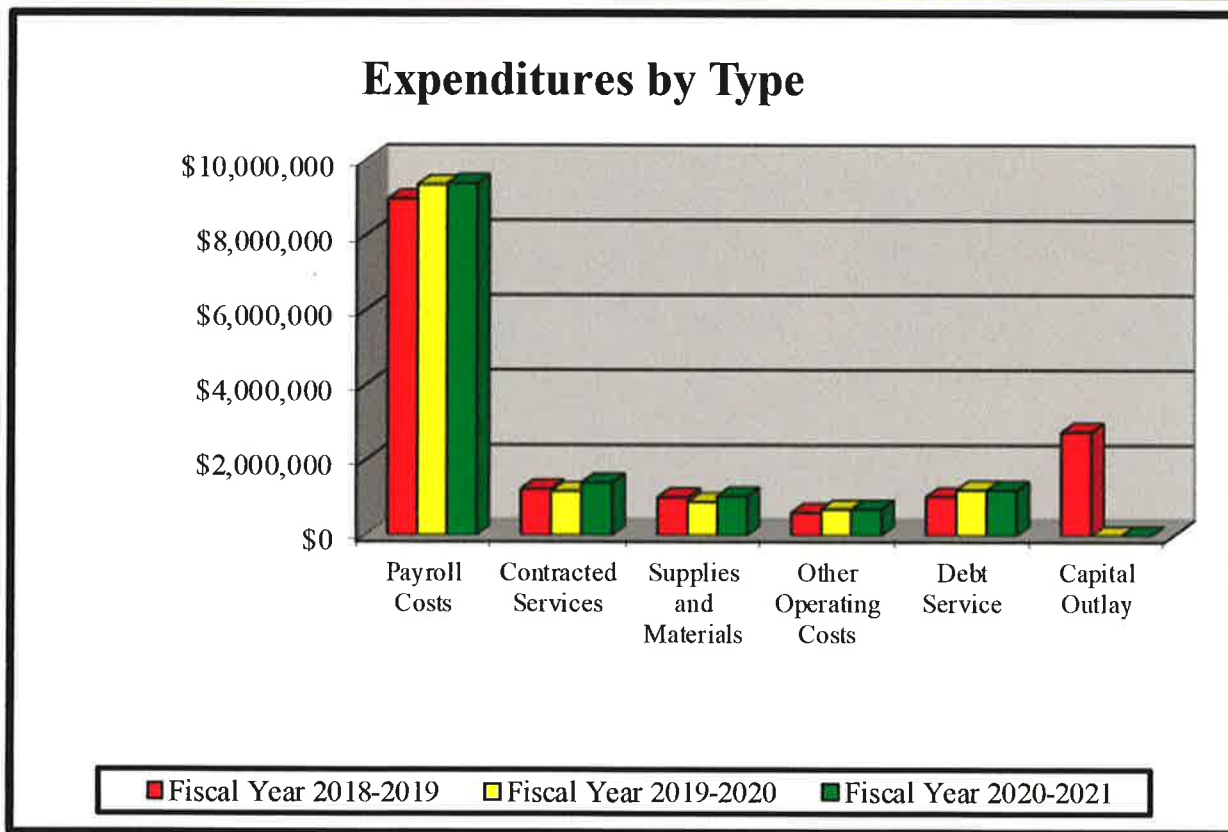
## Revenues by Source



■ Fiscal Year 2018-2019   
 ■ Fiscal Year 2019-2020   
 ■ Fiscal Year 2020-2021

The following graph indicates the District's expenditures by object for the last three years.

<b>Expenditures By Type</b>			
	<b>Fiscal Year 2018-2019</b>	<b>Fiscal Year 2019-2020</b>	<b>Fiscal Year 2020-2021</b>
<b>Total Staff</b>	<b>180.67</b>	<b>181.32</b>	<b>179.52</b>
<b>Payroll Costs</b>	<b>\$8,973,407</b>	<b>\$9,352,506</b>	<b>\$9,386,682</b>
<b>Contracted Services</b>	<b>1,236,776</b>	<b>1,174,754</b>	<b>1,403,504</b>
<b>Supplies and Materials</b>	<b>1,010,239</b>	<b>886,135</b>	<b>1,041,056</b>
<b>Other Operating Costs</b>	<b>609,673</b>	<b>696,971</b>	<b>699,723</b>
<b>Debt Service</b>	<b>1,031,780</b>	<b>1,211,622</b>	<b>1,206,297</b>
<b>Capital Outlay</b>	<b>2,761,326</b>	<b>0</b>	<b>496</b>
<b>Total</b>	<b>\$15,623,201</b>	<b>\$13,321,988</b>	<b>\$13,737,758</b>



#### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the District's business office, at **Merkel Independent School District, P.O. Box 430, Merkel, Texas 79536; (325) 928-2004** or visit us at our website at <http://www.merkelisd.net>.

## **BASIC FINANCIAL STATEMENTS**

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
AUGUST 31, 2021

EXHIBIT A-1

Data	Primary Government
Control	Governmental
Codes	Activities
<b>ASSETS</b>	
1110 Cash and Cash Equivalents	\$ 5,456,439
1120 Current Investments	1,189,609
1220 Property Taxes - Delinquent	256,159
1230 Allowance for Uncollectible Taxes	(64,040)
1240 Due from Other Governments	743,106
1267 Due from Fiduciary Funds	31,234
1290 Other Receivables, Net	4,107
Capital Assets:	
1510 Land	207,122
1520 Buildings, Net	20,680,930
1530 Furniture and Equipment, Net	407,906
1000 Total Assets	28,912,572
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
1705 Deferred Outflow Related to TRS Pension	900,110
1706 Deferred Outflow Related to TRS OPEB	800,994
1700 Total Deferred Outflows of Resources	1,701,104
<b>LIABILITIES</b>	
2110 Accounts Payable	110,450
2150 Payroll Deductions and Withholdings	2,977
2160 Accrued Wages Payable	434,846
2200 Accrued Expenses	24,710
Noncurrent Liabilities:	
2501 Due Within One Year: Loans, Note, Leases, etc.	849,569
Due in More than One Year:	
2502 Bonds, Notes, Leases, etc.	11,873,040
2540 Net Pension Liability (District's Share)	2,371,345
2545 Net OPEB Liability (District's Share)	3,225,335
2000 Total Liabilities	18,892,272
<b>DEFERRED INFLOWS OF RESOURCES</b>	
2605 Deferred Inflow Related to TRS Pension	643,725
2606 Deferred Inflow Related to TRS OPEB	2,659,593
2600 Total Deferred Inflows of Resources	3,303,318
<b>NET POSITION</b>	
3200 Net Investment in Capital Assets	8,656,604
Restricted:	
3820 Restricted for Federal and State Programs	130,786
3850 Restricted for Debt Service	824,845
3900 Unrestricted	(1,194,149)
3000 Total Net Position	\$ 8,418,086

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED AUGUST 31, 2021

Net (Expense)  
Revenue and  
Changes in Net  
Position

Data		Program Revenues			Position
		1	3	4	6
Control Codes			Charges for	Operating	Primary Gov.
		Expenses	Services	Grants and Contributions	Governmental Activities
<b>Primary Government:</b>					
GOVERNMENTAL ACTIVITIES:					
11	Instruction	\$ 7,651,215	\$ 785	\$ 1,243,527	\$ (6,406,903)
12	Instructional Resources and Media Services	185,511	-	11,737	(173,774)
13	Curriculum and Instructional Staff Development	12,426	-	1,696	(10,730)
23	School Leadership	946,356	-	66,906	(879,450)
31	Guidance, Counseling, and Evaluation Services	250,451	-	17,774	(232,677)
33	Health Services	149,936	-	9,990	(139,946)
34	Student (Pupil) Transportation	442,292	-	9,526	(432,766)
35	Food Services	556,624	34,349	642,835	120,560
36	Extracurricular Activities	441,263	35,901	12,990	(392,372)
41	General Administration	418,106	-	11,045	(407,061)
51	Facilities Maintenance and Operations	1,537,550	364	58,910	(1,478,276)
52	Security and Monitoring Services	85,975	-	14,739	(71,236)
53	Data Processing Services	517,068	-	57,894	(459,174)
72	Debt Service - Interest on Long-Term Debt	426,451	-	-	(426,451)
73	Debt Service - Bond Issuance Cost and Fees	1,000	-	-	(1,000)
93	Payments Related to Shared Services Arrangements	398,725	-	-	(398,725)
[TP] TOTAL PRIMARY GOVERNMENT:		\$ 14,020,949	\$ 71,399	\$ 2,159,569	(11,789,981)

Data Control Codes	General Revenues: Taxes:		
MT	Property Taxes, Levied for General Purposes		4,422,612
DT	Property Taxes, Levied for Debt Service		956,626
SF	State Aid - Formula Grants		7,126,806
GC	Grants and Contributions not Restricted		24,268
IE	Investment Earnings		67,906
MI	Miscellaneous Local and Intermediate Revenue		9,291
TR	Total General Revenues		12,607,509
CN	Change in Net Position		817,528
NB	Net Position - Beginning		7,600,558
NE	Net Position - Ending		\$ 8,418,086

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
AUGUST 31, 2021

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Funds	Total Governmental Funds
<b>ASSETS</b>				
1110 Cash and Cash Equivalents	\$ 4,387,612	\$ 874,882	\$ 175,250	\$ 5,437,744
1120 Investments - Current	1,189,609	-	-	1,189,609
1220 Property Taxes - Delinquent	215,216	40,943	-	256,159
1230 Allowance for Uncollectible Taxes	(53,804)	(10,236)	-	(64,040)
1240 Due from Other Governments	460,125	2,511	280,470	743,106
1260 Due from Other Funds	262,596	-	-	262,596
1290 Other Receivables	-	-	4,107	4,107
1000 Total Assets	<u>\$ 6,461,354</u>	<u>\$ 908,100</u>	<u>\$ 459,827</u>	<u>\$ 7,829,281</u>
<b>LIABILITIES</b>				
2110 Accounts Payable	\$ 43,736	\$ -	\$ 66,714	\$ 110,450
2150 Payroll Deductions and Withholdings Payable	2,977	-	-	2,977
2160 Accrued Wages Payable	402,076	-	32,770	434,846
2170 Due to Other Funds	6,720	-	224,642	231,362
2200 Accrued Expenditures	8,487	-	2,665	11,152
2000 Total Liabilities	<u>463,996</u>	<u>-</u>	<u>326,791</u>	<u>790,787</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
2601 Unavailable Revenue - Property Taxes	161,412	30,707	-	192,119
2600 Total Deferred Inflows of Resources	<u>161,412</u>	<u>30,707</u>	<u>-</u>	<u>192,119</u>
<b>FUND BALANCES</b>				
Restricted Fund Balance:				
3450 Federal or State Funds Grant Restriction	-	-	130,786	130,786
3480 Retirement of Long-Term Debt	-	877,393	-	877,393
Committed Fund Balance:				
3510 Construction	750,000	-	2,250	752,250
3540 Self Insurance	500,000	-	-	500,000
3600 Unassigned Fund Balance	4,585,946	-	-	4,585,946
3000 Total Fund Balances	<u>5,835,946</u>	<u>877,393</u>	<u>133,036</u>	<u>6,846,375</u>
4000 Total Liabilities, Deferred Inflows & Fund Balances	<u>\$ 6,461,354</u>	<u>\$ 908,100</u>	<u>\$ 459,827</u>	<u>\$ 7,829,281</u>

The notes to the financial statements are an integral part of this statement.



MERKEL INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE  
STATEMENT OF NET POSITION  
AUGUST 31, 2021

EXHIBIT C-2

<b>Total Fund Balances - Governmental Funds</b>	<b>\$ 6,846,375</b>
1 The District uses internal service funds to charge the costs of certain activities, such as self-insurance for workers compensation, to appropriate functions in other funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. The net effect of this consolidation is to increase net position.	5,137
2 Capital assets used in governmental activities are not financial resources and therefore are not reported in governmental funds. At the beginning of the year, the net cost of these assets (historical cost less accumulated depreciation) is included in net position. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period, and, therefore are not reported as liabilities in the funds. The net effect of including the beginning balances for capital assets (net of depreciation) and long-term debt in the governmental activities is to increase net position.	8,688,969
3 Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of including the current year capital outlays and debt principal payments is to increase net position.	746,014
4 Included in the items related to debt is the recognition of the District's proportionate share of the net pension liability required by GASB 68, a deferred resource inflow related to TRS, and a deferred resource outflow related to TRS. This amounted to a decrease in net position.	(2,114,960)
5 Included in the items related to debt is the recognition of the District's proportionate share of the net OPEB liability required by GASB 75, a deferred resource inflow related to TRS OPEB, and a deferred resource outflow related to TRS OPEB. This amounted to a decrease in net position.	(5,083,934)
6 The current year depreciation expense increases accumulated depreciation. The net effect of the current year's depreciation is to decrease net position.	(875,398)
7 Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, reclassifying the proceeds of bond sales as an increase in bonds payable, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.	205,883
<b>19 Net Position of Governmental Activities</b>	<b>\$ 8,418,086</b>

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	10 General Fund	50 Debt Service Fund	Other Funds	Total Governmental Funds
<b>REVENUES:</b>				
5700 Total Local and Intermediate Sources	\$ 4,516,974	\$ 962,110	\$ 34,372	\$ 5,513,456
5800 State Program Revenues	7,745,851	24,268	47,520	7,817,639
5900 Federal Program Revenues	143,402	-	1,217,137	1,360,539
5020 Total Revenues	<u>12,406,227</u>	<u>986,378</u>	<u>1,299,029</u>	<u>14,691,634</u>
<b>EXPENDITURES:</b>				
Current:				
0011 Instruction	6,323,129	-	568,030	6,891,159
0012 Instructional Resources and Media Services	182,807	-	-	182,807
0013 Curriculum and Instructional Staff Development	10,730	-	1,696	12,426
0023 School Leadership	929,929	-	-	929,929
0031 Guidance, Counseling, and Evaluation Services	246,249	-	-	246,249
0033 Health Services	147,316	-	-	147,316
0034 Student (Pupil) Transportation	348,336	-	-	348,336
0035 Food Services	-	-	547,811	547,811
0036 Extracurricular Activities	390,746	-	-	390,746
0041 General Administration	413,842	-	-	413,842
0051 Facilities Maintenance and Operations	1,422,509	-	9,350	1,431,859
0052 Security and Monitoring Services	72,023	-	13,674	85,697
0053 Data Processing Services	475,053	-	29,507	504,560
Debt Service:				
0071 Principal on Long-Term Debt	161,014	585,000	-	746,014
0072 Interest on Long-Term Debt	99,101	360,181	-	459,282
0073 Bond Issuance Cost and Fees	-	1,000	-	1,000
Intergovernmental:				
0093 Payments to Fiscal Agent/Member Districts of SSA	398,725	-	-	398,725
6030 Total Expenditures	<u>11,621,509</u>	<u>946,181</u>	<u>1,170,068</u>	<u>13,737,758</u>
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	784,718	40,197	128,961	953,876
<b>OTHER FINANCING SOURCES (USES):</b>				
7912 Sale of Real and Personal Property	11,000	-	-	11,000
1200 Net Change in Fund Balances	795,718	40,197	128,961	964,876
0100 Fund Balance - September 1 (Beginning)	<u>5,040,228</u>	<u>837,196</u>	<u>4,075</u>	<u>5,881,499</u>
3000 Fund Balance - August 31 (Ending)	<u>\$ 5,835,946</u>	<u>\$ 877,393</u>	<u>\$ 133,036</u>	<u>\$ 6,846,375</u>

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED AUGUST 31, 2021

EXHIBIT C-4

<b>Total Net Change in Fund Balances - Governmental Funds</b>	<b>\$ 964,876</b>
The District uses internal service funds to charge the costs of certain activities, such as self-insurance for workers compensation, to appropriate functions in other funds. The net income (loss) of internal service funds are reported with governmental activities. The net effect of this consolidation is to increase net position.	(10,275)
Current year capital outlays and long-term debt principal payments are expenditures in the fund financial statements, but they should be shown as increases in capital assets and reductions in long-term debt in the government-wide financial statements. The net effect of removing the current year capital outlays and debt principal payments is to decrease net position.	746,014
Depreciation is not recognized as an expense in governmental funds since it does not require the use of current financial resources. The net effect of the current year's depreciation is to decrease net position.	(875,398)
Various other reclassifications and eliminations are necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. These include recognizing unavailable revenue from property taxes as revenue, adjusting current year revenue to show the revenue earned from the current year's tax levy, reclassifying the proceeds of long-term debt issues, and recognizing the liabilities associated with maturing long-term debt and interest. The net effect of these reclassifications and recognitions is to increase net position.	36,002
GASB 68 requires that certain expenditures be de-expensed and recorded as deferred resource outflows. These contributions made after the measurement date caused the change in the ending net position to increase. Contributions made before the measurement date and during the previous fiscal year were also expensed and recorded as a reduction in the net pension liability. This caused a decrease in the change in net position. The District's proportionate share of the TRS pension expense on the plan as a whole had to be recorded as an expense, resulting in a decrease in change in net position. The combined net result of these amounts is to decrease the change in net position.	(149,434)
GASB 75 requires that certain plan expenditures be de-expensed and recorded as deferred resource outflows. These contributions made after the measurement date of the plan caused the change in ending net position to increase. Contributions made before the measurement date and during the previous fiscal year were also expensed and recorded as a reduction in net OPEB liability. This caused a decrease the change in net position. Finally, the proportionate share of the TRS OPEB expense on the plan as a whole had to be recorded. The net OPEB expense increased the change in net position. The net result is an increase in the change in net position.	105,743
<b>Change in Net Position of Governmental Activities</b>	<b>\$ 817,528</b>

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
AUGUST 31, 2021

	Governmental Activities -
	Internal Service Fund
<hr/>	
ASSETS	
Current Assets:	
Cash and Cash Equivalents	\$ 18,695
Total Assets	<u>18,695</u>
LIABILITIES	
Current Liabilities:	
Accrued Expenses	<u>13,558</u>
Total Liabilities	<u>13,558</u>
NET POSITION	
Restricted for Other Purposes	<u>5,137</u>
Total Net Position	<u><u>\$ 5,137</u></u>

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2021

	Governmental Activities -
	Internal Service Fund
OPERATING REVENUES:	
Local and Intermediate Sources	\$ 45,502
Total Operating Revenues	45,502
OPERATING EXPENSES:	
Professional and Contracted Services	30,502
Other Operating Costs	25,482
Total Operating Expenses	55,984
Operating Income (Loss)	(10,482)
NONOPERATING REVENUES (EXPENSES):	
Earnings from Temporary Deposits & Investments	207
Total Nonoperating Revenues (Expenses)	207
Change in Net Position	(10,275)
Total Net Position - September 1 (Beginning)	15,412
Total Net Position - August 31 (Ending)	\$ 5,137

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2021

EXHIBIT D-3

	Governmental Activities -
	Internal Service Fund
<u>Cash Flows from Operating Activities:</u>	
Cash Received from Assessments - Other Funds	\$ 45,502
Cash Payments for Insurance Claims	(10,710)
Cash Payments for Other Operating Expenses	(38,432)
Net Cash Used for Operating Activities	(3,640)
<u>Cash Flows from Investing Activities:</u>	
Rounding	(1)
Interest and Dividends on Investments	207
Net Cash Provided by Investing Activities	206
Net Decrease in Cash and Cash Equivalents	(3,434)
Cash and Cash Equivalents at Beginning of Year	22,129
Cash and Cash Equivalents at End of Year	\$ 18,695
<u>Reconciliation of Operating Income (Loss) to Net Cash</u>	
<u>Used for Operating Activities:</u>	
Operating Income (Loss):	\$ (10,482)
Effect of Increases and Decreases in Current Assets and Liabilities:	
Decrease (increase) in Receivables	33,772
Increase (decrease) in Accrued Claims Liability	(26,930)
Net Cash Used for Operating Activities	\$ (3,640)
<u>Reconciliation of Total Cash and Cash Equivalents:</u>	
Cash and Cash Equivalents on Balance Sheet	\$ 18,695
Pooled Cash and Cash Equivalents on Balance Sheet	-
Total Cash and Cash Equivalents	\$ 18,695

The notes to the financial statements are an integral part of this statement.



MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS  
AUGUST 31, 2021

	Private Purpose Trust Funds	Total Custodial Funds
<b>ASSETS</b>		
Cash and Cash Equivalents	\$ 158,963	\$ 189,235
Total Assets	158,963	\$ 189,235
<b>LIABILITIES</b>		
Due to Other Funds	-	31,234
Total Liabilities	-	31,234
<b>NET POSITION</b>		
Restricted for Campus Activities	-	158,001
Restricted for Scholarships	158,963	-
Total Net Position	\$ 158,963	\$ 158,001

The notes to the financial statements are an integral part of this statement.

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATEMENT OF CHANGES IN FIDUCIARY FUND NET POSITION  
FIDUCIARY FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2021

	Private Purpose Trust Funds	Total Custodial Funds
<b>ADDITIONS:</b>		
Cocurricular Services or Activities	\$ -	\$ 264,157
Earnings from Temporary Deposits	21,729	6
Total Additions	<u>21,729</u>	<u>264,163</u>
<b>DEDUCTIONS:</b>		
Other Deductions	1,800	233,330
Total Deductions	<u>1,800</u>	<u>233,330</u>
Change in Fiduciary Net Position	19,929	30,833
Total Net Position - September 1 (Beginning)	<u>139,034</u>	<u>127,168</u>
Total Net Position - August 31 (Ending)	<u>\$ 158,963</u>	<u>\$ 158,001</u>

The notes to the financial statements are an integral part of this statement.

**MERKEL INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO THE FINANCIAL STATEMENTS**  
**YEAR ENDED AUGUST 31, 2021**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Merkel Independent School District (the "District")** is a public educational agency operating under the applicable laws and regulations of the State of Texas. It is governed by a seven member Board of Trustees (the "Board") elected by registered voters of the District. The District prepares its basic financial statements in conformity with generally accepted accounting principles accepted in the United States of America as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The District also complies with the requirements of the appropriate version of Texas Education Agency's Financial Accountability System Resource Guide (the "Resource Guide") and the requirements of contracts and grants of agencies from which it receives funds.

**A. REPORTING ENTITY**

The Board of Trustees (the "Board") is elected by the public and has the authority to make decisions, appoint administrators and managers, and significantly influence operations. For financial reporting purposes, the accompanying financial statements include all of the operations over which the District is financially accountable. The District applies current GASB criteria to potential component units and other related entities in evaluating the potential inclusion in the reporting entity. The criteria for inclusion in the reporting entity involves whether the District or its officials appoint a voting majority of an organization's governing body, and is either able to impose its will on the organization or there is a potential for the organization to provide specific financial benefits or to impose specific financial burdens on the District such that exclusion of such information would cause the District's financial statements to be incomplete. For the current fiscal year, the reporting entity of the District does not include any component units.

**B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS**

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the **Merkel Independent School District** non-fiduciary activities with most of the inter-fund activities removed. *Governmental activities* include programs supported primarily by taxes, state foundation funds, grants and other intergovernmental revenues. *Business-type activities* include operations that rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates how other people or entities that participate in programs the District operates have shared in the payment of the direct costs. The "charges for services" column includes payments made by parties that purchase, use, or directly benefit from goods or services provided by a given function or segment of the District. Examples include tuition paid by students not residing in the district, school lunch charges, etc. The "grants and contributions" column includes amounts paid by organizations outside the District to help meet the operational or capital requirements of a given function. Examples include grants under the Elementary and Secondary Education Act. If revenue is not program revenue, it is general revenue used to support all of the District's functions. Taxes are always general revenues.

Inter-fund activities between governmental funds and between governmental funds and proprietary funds appear as due to/due from on the Governmental Fund Balance Sheet and Proprietary Fund Statement of Net Position and as other resources and other uses on the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balance and on the Proprietary Fund Statement of Revenues, Expenses and Changes in Fund Net Position. All inter-fund transactions between governmental funds and between governmental funds and internal service funds are eliminated on the government-wide statements. Inter-fund activities between governmental funds and enterprise funds remain on the government-wide statements and appear on the government-wide Statement of Net Position as internal balances and on the Statement of Activities as Inter-fund transfers. Inter-fund activities between governmental funds and fiduciary funds remain as due to/due from on the government-wide Statement of Activities.

The fund financial statements provide reports on the financial condition and results of operations for three fund categories - governmental, proprietary, and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The District considers some governmental and enterprise funds major and report their financial condition and results of operations in a separate column.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues result from providing goods and services in connection with a proprietary fund's principal ongoing operations; they usually come from exchange or exchange-like transactions. All other revenues are non-operating. Operating expenses can be tied specifically to the production of the goods and services, such as materials and labor and direct overhead. Other expenses are non-operating.

### **C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION**

The government-wide financial statements use the economic resources measurement focus and the accrual basis of accounting, as do the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements use the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets, current liabilities and fund balances are included on the balance sheet. Operating statements of these funds present net increases and decreases in current assets (i.e., revenues and other financing sources and expenditures and other financing uses).

The modified accrual basis of accounting recognizes revenues in the accounting period in which they become both measurable and available, and it recognizes expenditures in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest and principal on long-term debt, which is recognized when due. The expenditures related to certain compensated absences and claims and judgments are recognized when the obligations are expected to be liquidated with expendable available financial resources. The District considers all revenues available if they are collectible within 60 days after year-end.

Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are recognized under the "susceptible to accrual" concept, that is, when they are both measurable and available. The District considers them "available" if they will be collected within 60 days of the end of the fiscal year. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Grant funds are considered to be earned to the extent of expenditures made under the provisions of the grant. Accordingly, when such funds are received, they are recorded as unearned revenues until related and authorized expenditures have been made. If balances have not been expended by the end of the project period, grantors sometimes require the District to refund all or part of the unused amount.

The Proprietary Fund Types and Fiduciary Funds are accounted for on a flow of economic resources measurement focus and utilize the accrual basis of accounting. This basis of accounting recognizes revenues in the accounting period in which they are earned and become measurable and expenses in the accounting period in which they are incurred and become measurable. The District applies all GASB pronouncements as well as the Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless these pronouncements conflict or contradict GASB pronouncements.

With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the fund Statement of Net Position. The fund equity is segregated into net investment in capital assets, restricted net position, and unrestricted net position.

#### **D. FUND ACCOUNTING**

The District reports the following major governmental funds:

**General Fund** – The general fund is the District's primary operating fund. This fund accounts for all financial resources except those required to be accounted for in another fund.

**Debt Service Fund** - The District did maintain a major debt service governmental funds during the current year.

The District does not report any major enterprise funds.

Additionally, the District reports the following fund type(s):

##### **Governmental Funds:**

**Special Revenue Funds** – The District accounts for resources restricted to, or designated for, specific purposes by the District or a grantor in a special revenue fund. Most Federal and some State financial assistance is accounted for in a Special Revenue Fund and sometimes unused balances must be returned to the grantor at the close of specified project periods.

**Debt Service Funds** – The District accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds in a debt service fund.

**Capital Projects Funds** – Proceeds from long-term debt financing and revenues and expenditures related to authorized construction and other capital asset acquisitions are accounted for in a capital projects fund.

##### **Proprietary Funds:**

**Enterprise Funds** – The District's activities for which outside users are charged a fee roughly equal to the cost of providing the goods or services of those activities are accounted for in an enterprise fund when applicable. The District did not utilize Enterprise Funds during the year.

**Internal Service Funds** – Revenues and expenses related to services provided to organizations inside the District on a cost reimbursement basis (such as workers' compensation) are accounted for in an internal service fund when applicable.

**Fiduciary Funds:**

**Private Purpose Trust Funds** – The District accounts for donations for which the donor has stipulated that both the principal and the income may be used for purposes that benefit parties outside the District. When applicable, the District maintains a private purpose trust fund to provide scholarships for students that have graduated from the District.

**Custodial Funds** – The District accounts for resources held for others in a custodial capacity in custodial funds including funds used to account for student activities.

Transactions between funds that are representative of lending / borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to / from other funds". While these balances are reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included in the governmental activities column. Similarly, balances between the funds included in any business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in / out. While reported in the fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as internal balances in the business-type activities column.

**E. OTHER ACCOUNTING POLICIES**

1. For purposes of the statement of cash flows for proprietary funds, the District considers highly liquid investments to be cash equivalents if they have maturity of three months or less when purchased.
2. The District reports inventories of supplies using the first-in, first-out inventory cost method. The supplies include consumable maintenance, instructional, office, athletic, and transportation items. Under the purchase method, supplies are recorded as expenditures when they are purchased. Inventories of food commodities are recorded at market values supplied by the Department of Agriculture. Although commodities are received at no cost, their fair market value is supplied by the Department of Agriculture and recorded as revenue and expenditures when received. Material inventories (if any) including food commodities would be recorded as an asset and a corresponding amount of expenditures are reduced at year-end. Any inventories at the end of the fiscal year were considered immaterial.
3. In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenditures in the year the related debt is issued.



In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

4. It is the District's policy to permit some employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the District does not have a policy to pay any amounts when employees separate from service with the District. All vacation pay is accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.
5. Capital assets, which include land, buildings, furniture and equipment and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Buildings, furniture and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

ASSETS	YEARS
Buildings	40
Buildings and Improvements	40
Infrastructure	40
Vehicles	10
Office Equipment	10
Computer Equipment	10

6. Since Internal Service Funds in the District support the operations of governmental funds, they are consolidated with the governmental funds in the government-wide financial statements. The expenditures of governmental funds that create the revenues of internal service funds are eliminated to avoid "grossing up" the revenues and expenses of the District as a whole.
7. Restricted assets, if applicable, of the District are limited to cash and certificates of deposit which have been gifted to the District with the stipulation that only the earnings are available for current and future scholarship recipients.
8. The District participates in a self-funded workers' compensation program that executes inter-local agreements that define the responsibilities of the parties. The program provides statutory workers' compensation benefits to its members and their injured employees.

## 9. Net Position and Fund Balances:

### Government-wide and Proprietary Fund Net Position:

Government-wide and proprietary fund net position is divided into three components:

- Net investment in capital assets—consist of the historical cost of capital assets less accumulated depreciation and less any debt that remains outstanding that was used to finance those assets plus deferred outflows of resources less deferred inflows of resources related to those assets.
- Restricted net position—consist of assets that are restricted by the District's creditors (for example, through debt covenants), by the state enabling legislation (through restrictions on shared revenues), by grantors (both federal and state), and by other contributors.
- Unrestricted—all other net position is reported in this category.

### Governmental Fund Balances:

In the governmental fund financial statements, fund balances are classified as follows:

- Non-spendable—Amounts that cannot be spent either because they are in a non-spendable form or because they are legally or contractually required to be maintained intact.
- Restricted—Amounts that can be spent only for specific purposes because of the District's state or federal laws, or externally imposed conditions by grantors or creditors.
- Committed—Amounts that can be used only for specific purposes determined by a formal action by Board of Trustees' ordinance.
- Assigned—Amounts that are designated by the Superintendent for a particular purpose but are not spendable until a budget ordinance is passed or there is a majority vote approval (for capital projects or debt service) by the Board of Trustees.
- Unassigned—All amounts not included in other spendable classification

## 10. Use of Restricted Resources:

When an expenditure/expense is incurred that can be paid using either restricted or unrestricted resources (net position), the District's policy is to first apply the expenditure/expense toward restricted resources and then toward unrestricted resources. In governmental funds, the District's policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications—committed and then assigned fund balances before using unassigned fund balances.

11. The District applies Governmental Accounting Standards Board ("GASB") Statement No. 72, Fair Market Value Measurement and Application for applicable investments. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.
12. Investment income reported in one fund has not been assigned directly to another fund by the District.
13. The Data Control Codes refer to the account code structure prescribed by the Texas Education Agency (TEA) in the *Financial Accountability System Resource Guide*. Texas Education Agency requires school districts to display these codes in the financial statements filed with the Agency in order to insure accuracy in building a statewide database for policy development and funding plans.

14. **Deferred Outflows of Resources:** The District reports decreases in net assets that relate to future periods as deferred outflows of resources in a separate section of its government-wide and proprietary funds statements of net position. No deferred outflows of resources affect the governmental funds financial statements in the current year. Deferred outflows relating to pension and other post-employment benefits plans are reported in the government-wide statements.
15. **Deferred Inflow of Resources:** The District's governmental funds report a separate section for deferred inflows of resources. This separate financial statement element reflects an increase in net assets that applies to future periods. The District will not recognize the related revenues until a future event occurs. The District has deferred property taxes which occur because those governmental fund revenues are not recognized until available (collected not later than 60 days after the end of the District's fiscal year) under the modified accrual basis of accounting. Accordingly, deferred property taxes are reported in the governmental funds balance sheet. Deferred inflows are also reported relating to pension and other post-employment benefits plans in the government-wide statements.
16. **Pensions:** The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.
17. **The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS-Care Plan** has been determined using the flow of economic resource measurement focus and full accrual basis of accounting. This includes for purposes of measuring the new OPEB liability, deferred outflows of resources and deferred inflows or resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS-Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as-you-go plan and all cash is held in a cash account.

## II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

### A. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND BALANCE SHEET AND THE GOVERNMENT-WIDE STATEMENT OF NET POSITION

Exhibit C-2 provides the reconciliation between the fund balance for total governmental funds on the governmental fund balance sheet and the net position for governmental activities as reported in the government-wide statement of net position. One element of that reconciliation explains that capital assets are not financial resources and are therefore not reported in governmental funds. In addition, long-term liabilities, including bonds payable, are not due and payable in the current period and are not reported as liabilities in the funds. The details of capital assets and long-term debt at the beginning of the year were as follows:

<b>Capital Assets at the Beginning of the Year</b>	<b>Historical Cost</b>	<b>Accumulated Depreciation</b>	<b>Net Value at Beginning of Year</b>	<b>Change in Net Position</b>
Land	\$ 207,122	\$ -	\$ 207,122	
Buildings and Improvements	32,691,539	(11,214,543)	21,476,996	
Furniture and Equipment	3,196,286	(2,689,981)	506,305	
<b>Change in Net Position</b>				<b>\$ 22,190,423</b>

<b>Long-term Liabilities at the Beginning of the Year</b>	<b>Payable at Beginning of Year</b>	
Bonds Payable	\$ 10,520,000	
Notes Payable	\$ 2,438,329	
Add Unamortized Bond Premium	459,393	
Accrued Interest - Bonds Payable	83,732	
<b>Change in Net Position</b>		<b>13,501,454</b>
<b>Net Adjustment to Net Position</b>		<b>\$ 8,688,969</b>

**B. EXPLANATION OF CERTAIN DIFFERENCES BETWEEN THE GOVERNMENTAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES AND THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES**

Exhibit C-4 provides reconciliation between the net changes in fund balance as shown on the governmental fund statement of revenues, expenditures, and changes in fund balances and the changes in net position of governmental activities as reported on the government-wide statement of activities. One element of that reconciliation explains that current year capital outlays and debt principal payments are expenditures in the fund financial statements, but should be shown as increases in capital assets and decreases in long-term debt in the government-wide statements. This adjustment affects both the net position balance and the change in net position shown in Exhibit C-2 and Exhibit C-4. The details of this adjustment are as follows:

	Amount	Adjustments To Changes in Net Position	Adjustments to Net Position
<b>Current Year Capital Outlay</b>			
Land	\$ -		
Buildings & Improvements	-		
Furniture & Equipment	-		
<b>Total Capital Outlay</b>	-	-	-
<b>Debt Principal Payments</b>			
Bond Principal	585,000		
Note Principal	161,014		
<b>Total Principal Payments</b>	746,014	746,014	746,014
<b>Total Adjustment to Net Position</b>		\$ 746,014	\$ 746,014

Another element of the reconciliation on Exhibits C-2 and C-4 are described as various other reclassifications and eliminations necessary to convert from the modified accrual basis of accounting to accrual basis of accounting. This adjustment is the result of several items. The details of this adjustment are as follows:

	Amount	Adjustments to Change in Net Position	Adjustments to Net Position
<b>Adjustments to Revenue, Unavailable Revenue, and Beginning Net Position:</b>			
Beginning of Year Unavailable Tax Revenue	\$ 169,881	\$ -	\$ 169,881
Modified to Full Accrual Property Tax Adjustments	22,238	22,238	22,238
Other Revenue/Expense Adjustments		-	-
<b>Reclassify proceeds of Long-Term Debt</b>			
Note Payable Proceeds	-	-	-
<b>Reclassify Certain Expenditures to Full Accrual From Modified Accrual:</b>			
Adjust Interest Expense on Long-term Debt	477	477	477
Amortization of Bond Premium	32,354	32,354	32,354
Basis of Capital Assets Disposed	(19,067)	(19,067)	(19,067)
<b>Totals</b>		\$ 36,002	\$ 205,883

### **III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

#### **A. BUDGETARY DATA**

The Board of Trustees adopts an "appropriated budget" for the General Fund, Debt Service Fund (if applicable) and the Food Service Fund (which is included in the Special Revenue Funds). The District is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The District compares the final amended budget to actual revenues and expenditures. The General Fund Budget report appears in Exhibit G-1 and the other two reports are in the J Exhibits as reported in the required Texas Education Agency Exhibits.

The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

1. Prior to August 20, the District prepares a budget for the next succeeding fiscal year beginning September 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board is then called for the purpose of adopting the proposed budget. At least ten days public notice of the meeting must be given.
3. Prior to September 1, the budget is legally enacted through passage of a resolution by the board. Once a budget is approved, it can only be amended at the function and fund level by approval of a majority of the members of the Board. Amendments are presented to the Board at its regular meetings. Each amendment must have Board approval. As required by law, such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year end. Because the District has a policy of careful budgetary control, several amendments were necessary during the year. Significant amendments were made in the instruction and transportation function.
4. Each budget is controlled by the budget coordinator at the revenue and expenditure function/object level. Budgeted amounts are as adopted and amended by the Board of Trustees. All budget appropriations lapse at year-end. A reconciliation of fund balances for both appropriated budget and non-appropriated budget special revenue funds is as follows:

	<b>End of Year Fund Balance</b>
Appropriated Budget Funds - Food Service Special Revenue Fund	\$ 128,938
Non-appropriated Budget Funds	1,848
All Special Revenue Funds	<u>\$ 130,786</u>

#### **B. EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

Budget accountability and compliance is disclosed in Section C of the Notes to Required Supplementary Information.

#### **C. DEFICIT FUND EQUITY**

The District did not incur a deficit fund balance in any fund during the current fiscal year.

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

##### A. CASH, CASH EQUIVALENTS AND INVESTMENTS

###### Cash and Cash Equivalents

The carrying amount of the District's cash and temporary investments at the end of the fiscal year follows:

<b>Cash and Cash Equivalents by Type</b>	<b>End of Fiscal Year</b>
Cash Deposits in Bank	\$ 5,804,637
Certificates of Deposit Maturity to 3 months	-
Cash on Hand	-
Restricted Cash Deposits in Bank	-
<b>Total Cash and Cash Equivalents by Account Type</b>	<b>\$ 5,804,637</b>
<b>Cash and Cash Equivalents by Fund:</b>	<b>End of Fiscal Year</b>
Cash and Cash Equivalents:	
General Fund	\$ 4,387,612
Major Governmental Funds	874,882
Non-Major Governmental Funds	175,250
Cash and Investments - Enterprise	
Enterprise Funds	-
Internal Service Funds	18,695
Custodial Funds	189,235
Trust Funds	158,963
Other Funds	-
<b>Total Cash and Cash Equivalents by Fund</b>	<b>\$ 5,804,637</b>

###### District Policies and Legal and Contractual Provisions Governing Deposits

Custodial Credit Risk for Deposits: State law requires governmental entities to contract with financial institutions in which funds will be deposited to secure those deposits with insurance or pledged securities with a fair value equaling or exceeding the amount on deposit at the end of each business day. The pledged securities must be in the name of the governmental entity and held by the entity or its agent. The District's cash deposits subject to custodial credit risk at the date of the highest cash balance and at year end were:

<b>Custodial Credit Risk</b>	<b>Highest Cash Balance</b>	<b>End of Fiscal Year</b>
Name of Depository Bank: Prosperity Bank		
Total amount of FDIC Insurance (FDIC)	\$ 750,000	\$ 750,000
Securities Pledged	7,235,593	7,573,521
Letters of Credit	-	-
Total FDIC, Bond or Securities Pledged	\$ 7,985,593	\$ 8,323,521
Cash Deposits and Cash Investments in Bank	\$ 7,182,747	\$ 5,858,169
<b>Excess or (Shortage) of Deposits compared to FDIC and Letter of Credit</b>	<b>\$ 802,846</b>	<b>\$ 2,465,352</b>
The District's cash deposits were entirely covered by FDIC insurance, letters of credit, or other pledged securities by the Depository	<b>YES</b>	<b>YES</b>



Foreign Currency Risk: The District limits the risk that changes in exchange rates will adversely affect the fair value of an investment or a deposit by limiting all deposits denominated in a foreign currency.

## **Investments**

### **District Policies and Legal and Contractual Provisions Governing Investments**

#### **Compliance with the Public Funds Investment Act**

The **Public Funds Investment Act** (Government Code Chapter 2256) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires a governmental entity to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity, (2) portfolio diversification, (3) allowable investments, (4) acceptable risk levels, (5) expected rates of return, (6) maximum allowable stated maturity of portfolio investments, (7) maximum average dollar-weighted maturity allowed based on the stated maturity date for the portfolio, (8) investment staff quality and capabilities, (9) and bid solicitation preferences for certificates of deposit.

Statutes authorize the entity to invest in (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas and its agencies; (2) guaranteed or secured certificates of deposit issued by state and national banks domiciled in Texas; (3) obligations of states, agencies, counties, cities and other political subdivisions of any state having been rated as to investment quality not less than an "A"; (4) No load money market funds with a weighted average maturity of 90 days or less; (5) fully collateralized repurchase agreements; (6) commercial paper having a stated maturity of 270 days or less from the date of issuance and is not rated less than A-1 or P-1 by two nationally recognized credit rating agencies OR one nationally recognized credit agency and is fully secured by an irrevocable letter of credit; (7) secured corporate bonds rated not lower than "AA-" or the equivalent; (8) public funds investment pools; and (9) guaranteed investment contracts for bond proceeds investment only, with a defined termination date and secured by U.S. Government direct or agency obligations approved by the Texas Public Funds Investment Act in an amount equal to the bond proceeds. The Act also requires the entity to have independent auditors perform test procedures related to investment practices as provided by the Act. The District is in substantial compliance with the requirements of the Act and with local policies.

Additional policies and contractual provisions governing investments for the District are specified below:

Credit Risk: To limit the risk that an issuer or other counterparty to an investment will not fulfill its obligations, the District limits investments in commercial paper, corporate bonds, and mutual bond funds to the top 2 or 3 ratings issued by nationally recognized statistical rating organizations (NRSROs). As of the current fiscal year, the district's investments were rated by Standard & Poor's, Fitch Ratings, etc.

Custodial Credit Risk for Investments: To limit the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in possession of an outside party the District requires counterparties to register the securities in the name of the district and hand them over to the District or its designated agent. This includes securities in securities lending transactions. All of the securities are in the District's name and held by the District or its agent.

Concentration of Credit Risk: To limit the risk of loss attributed to the magnitude of a government's investment in a single issuer, the District limits investments to less than 5% of its total investments.

The District further limits investments in a single issuer to 20% when they would cause investment risks to be significantly greater in the governmental and business-type activities, individual major funds, aggregate non-major funds and fiduciary fund types than they are in the primary government.

**Interest Rate Risk:** To limit the risk that changes in interest rates will adversely affect the fair value of investments, the District requires at least half of the investment portfolio to have maturities of less than one year on a weighted average maturity basis.

**Foreign Currency Risk for Investments:** The District limits the risk that changes in exchange rates will adversely affect the fair value of an investment by avoiding all investments denominated in a foreign currency.

The District categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below. In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The District's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

As of the end of the current fiscal year, the District had the following investments:

Investments	End of Fiscal Year Value	Fair Value Measurements Using			Percent of Total Investments	Weighted Average Maturity (Days)	Credit Risk
		Quoted Prices in Active Markets for		Significant Other Observable Inputs (Level 2)			
		Identical Assets (Level 1)					
Investments measured at net asset value (NAV)-							
Investment pools:							
None	\$ -	\$ -	\$ -	0.00%	-	AAAm*	
Certificates of Deposit - Raymond James	1,189,609	-	1,189,609	100.00%	-	3BB+ to AA.	
<b>Total Investments</b>	<b>\$ 1,189,609</b>	<b>\$ -</b>	<b>\$ 1,189,609</b>	<b>100.00%</b>			

## B. PROPERTY TAXES

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available (1) when they become due or past due and receivable within the current period and (2) when they are expected to be collected during a 60-day period after the close of the school fiscal year.

### C. DELINQUENT TAXES RECEIVABLE

Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectible tax receivables within the General and Debt Service Funds are based on historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature.

### D. INTERFUND BALANCES AND TRANSFERS

Inter-fund balances at year end consisted of the following amounts:

<b>FUND</b>	<b>Due From Other Funds</b>	<b>Due To Other Funds</b>
<b>General Fund</b>		
Major Governmental Funds	\$ -	\$ -
Non-major Governmental Funds	224,642	-
Internal Service Funds	-	-
Other Funds	37,954	6,720
Total General Fund	<u>\$ 262,596</u>	<u>\$ 6,720</u>
<b>Major Governmental Funds</b>		
General Fund	\$ -	\$ -
Total Major Governmental Funds	<u>\$ -</u>	<u>\$ -</u>
<b>Non-major Governmental Funds</b>		
General Fund	\$ -	\$ 224,642
Total Non-major Governmental Funds	<u>\$ -</u>	<u>\$ 224,642</u>
<b>Internal Service Funds</b>		
General Fund	\$ -	\$ -
Total Internal Service Funds	<u>\$ -</u>	<u>\$ -</u>
<b>Other Funds</b>		
General Fund	\$ -	\$ 31,234
Total Other Funds	<u>\$ -</u>	<u>\$ 31,234</u>
<b>Total Interfund Receivables / Payables</b>	<u><b>\$ 262,596</b></u>	<u><b>\$ 262,596</b></u>

The purpose of the interfund receivables and payables are as follows:

- The \$31,234 receivable / payable between the General Fund and the Custodial Fund represents unreimbursed custodial account costs that were paid by the General Fund.
- The \$224,642 amount due to the General Fund from the nonmajor governmental funds represent short term advances resulting from pooled cash accounts.

There were no Inter-fund transfers for the current year.

## E. DISAGGREGATION OF RECEIVABLES AND PAYABLES

Receivables at year end were as follows:

	Property Taxes	Other Governments	Due From Other Funds	Other	Total Receivables
<b>Governmental Activities:</b>					
General Fund	\$ 215,216	\$ 460,125	\$ 262,596	\$ -	\$ 937,937
Major Governmental Fund	40,943	2,511	-	-	43,454
Non-major Governmental Funds	-	280,470	-	4,107	284,577
Internal Service Funds	-	-	-	-	-
<b>Total Governmental Activities</b>	<b>\$ 256,159</b>	<b>\$ 743,106</b>	<b>\$ 262,596</b>	<b>\$ 4,107</b>	<b>\$ 1,265,968</b>
Amounts not scheduled for collection during subsequent year	\$ -	\$ -	\$ -	\$ -	\$ -

Payables at year end were as follows:

	Accounts Payable	Accrued Wages Payable	Payroll Withholding / Benefits Payable	Due To Other Funds	Due To Other Govt.	Other	Total Payables
<b>Governmental Activities:</b>							
General Fund	\$ 43,736	\$ 402,076	\$ 2,977	\$ 6,720	\$ -	\$ 8,487	\$ 463,996
Major Governmental Fund	-	-	-	-	-	-	-
Non-major Governmental Funds	66,714	32,770	-	224,642	-	2,665	326,791
Internal Service Funds	-	-	-	-	-	13,558	13,558
<b>Total Governmental Type Activities</b>	<b>\$110,450</b>	<b>\$ 434,846</b>	<b>\$ 2,977</b>	<b>\$231,362</b>	<b>\$ -</b>	<b>\$ 24,710</b>	<b>\$ 804,345</b>
Amounts not scheduled for payment during subsequent year	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

## F. CAPITAL ASSET ACTIVITY

Capital asset activity for the District for the current year was as follows:

Primary Government				
	Beginning Balance	Additions	Retirements & Adjustments	Ending Balance
<b>Governmental Activities:</b>				
<u>Capital Assets Not Being Depreciated:</u>				
Land	\$ 207,122	\$ -	\$ -	\$ 207,122
<u>Capital Assets Being Depreciated:</u>				
Buildings and Improvements	32,691,539	-	351,354	32,340,185
Furniture and Equipment	3,196,286	-	-	3,196,286
<b>Totals at Historic Cost</b>	<b>\$ 36,094,947</b>	<b>\$ -</b>	<b>\$ 351,354</b>	<b>\$ 35,743,593</b>
<b>Less Accumulated Depreciation for:</b>				
Buildings and Improvements	\$ 11,214,543	\$ 776,999	\$ 332,287	\$ 11,659,255
Furniture and Equipment	2,689,981	98,399	-	2,788,380
<b>Total Accumulated Depreciation</b>	<b>\$ 13,904,524</b>	<b>\$ 875,398</b>	<b>\$ 332,287</b>	<b>\$ 14,447,635</b>
<b>Governmental Activities Capital Assets-Net</b>	<b>\$ 22,190,423</b>	<b>\$ (875,398)</b>	<b>\$ 19,067</b>	<b>\$ 21,295,958</b>

### **Depreciation expense was charged to governmental functions as follows:**

Instruction	\$ 627,630
Student (Pupil) Transportation	91,709
Food Services	8,700
Extracurricular Activities	47,312
General Administration	625
Plant Maintenance and Operations	94,097
Data Processing Services	5,325
In addition, depreciation on capital assets held by the District's Internal Service Fund(s) is charged to the various functions based on their usage of the assets	-
<b>Total Depreciation Expense</b>	<b>\$ 875,398</b>

The District has no capital assets that are not being depreciated as of the current fiscal year end, except for land as listed previously.

## G. SHORT-TERM DEBT PAYABLE

The District accounts for short-term debts for maintenance purposes through the General Fund. Short-term debts include notes made in accordance with the provisions of the Texas Education Code Section 45.108. The proceeds from loans are shown in the governmental fund financial statements as Other Resources and principal payments are shown as Other Uses. The District had no short-term debt obligations at any time during the current fiscal year.

## H. LONG – TERM DEBT (BONDS, NOTES PAYABLE, CAPITAL LEASES)

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Bonds and Notes Payable:					
General Obligation Bonds	\$ 10,520,000	\$ -	\$ 585,000	9,935,000	\$ 600,000
Premium on Bond Issuance	459,393	-	32,353	427,040	-
Notes Payable	2,438,329	-	161,015	2,277,314	166,314
<b>Total Bonds and Notes Payable</b>	<b>\$ 13,417,722</b>	<b>\$ -</b>	<b>\$ 778,368</b>	<b>\$ 12,639,354</b>	<b>\$ 766,314</b>
Other Liabilities:					
Compensated Absences	\$ -	\$ -	\$ -	-	\$ -
Accrued Interest Payable	83,732	458,805	459,282	83,255	83,255
<b>Total Other Liabilities</b>	<b>\$ 83,732</b>	<b>\$ 458,805</b>	<b>\$ 459,282</b>	<b>\$ 83,255</b>	<b>\$ 83,255</b>
<b>Term Liabilities</b>	<b>\$ 13,501,454</b>	<b>\$ 458,805</b>	<b>\$ 1,237,650</b>	<b>\$ 12,722,609</b>	<b>\$ 849,569</b>

### Debt Payable - Governmental Activities:

Description	Interest Rate	Original Issue	Interest Current Year	Begin Year Balance	Additions	Reductions	End of Fiscal Year Balance
<b>General Obligation Bonds:</b>							
2014 Building Bonds	2% - 3.625%	\$ 9,750,000	\$ 242,606	\$ 7,390,000	\$ -	\$ 425,000	\$ 6,965,000
2015 Building Bonds	2% - 4%	3,890,000	117,575	3,130,000	-	160,000	2,970,000
<b>Total General Obligation Bonds</b>			<b>\$ 360,181</b>	<b>\$ 10,520,000</b>	<b>\$ -</b>	<b>\$ 585,000</b>	<b>\$ 9,935,000</b>
<b>Premium on Bond Issuance</b>				<b>\$ 459,393</b>	<b>\$ -</b>	<b>\$ 32,353</b>	<b>\$ 427,040</b>
<b>Notes Payable</b>							
Loan Payable (4 buses)	2.25%	\$ 401,792	\$ 3,655	\$ 162,553	\$ -	\$ 80,319	\$ 82,234
Loan Payable (Energy Prj)	4.19%	2,353,224	95,446	2,275,776	-	80,696	2,195,080
<b>Total Tax Maintenance Notes</b>			<b>\$ 99,101</b>	<b>\$ 2,438,329</b>	<b>\$ -</b>	<b>\$ 161,015</b>	<b>\$ 2,277,314</b>
<b>Capital Leases</b>							
<b>Total Long-Term Debt Payable - Governmental Activities</b>			<b>\$ 459,282</b>	<b>\$ 13,417,722</b>	<b>\$ -</b>	<b>\$ 778,368</b>	<b>\$ 12,639,354</b>

The following table summarizes the future annual debt service requirements of the District's long-term debt as of the end of the current fiscal year:

	General Obligation Bonds		Notes Payable		Capital Leases		Totals	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2021	\$ 600,000	\$ 342,481	\$ 166,314	\$ 93,801	\$ -	\$ -	\$ 766,314	\$ 436,282
2022	620,000	324,256	87,607	88,535	-	-	707,607	412,791
2023	640,000	305,431	91,281	84,861	-	-	731,281	390,292
2024	665,000	286,006	95,109	81,033	-	-	760,109	367,039
2025	685,000	263,669	99,098	77,044	-	-	784,098	340,713
2026-2030	3,810,000	921,869	561,430	319,279	-	-	4,371,430	1,241,148
2031-2035	2,915,000	208,291	689,460	191,249	-	-	3,604,460	399,540
2036-2040	-	-	487,015	41,410	-	-	487,015	41,410
Subsequent								
<b>Totals</b>	<b>\$ 9,935,000</b>	<b>\$ 2,652,003</b>	<b>\$ 2,277,314</b>	<b>\$ 977,212</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ 12,212,314</b>	<b>\$ 3,629,215</b>

## I. COMMITMENTS UNDER OPERATING LEASES

Commitments under operating (non-capitalized) lease agreements for facilities and equipment provide for minimum future rental payments at year end as follows (the imputed interest on the leases range from 4.50% to 5.25%:

<b>Year Ending August 31</b>		
2022	\$	62,074
2023		62,074
2024		54,537
2025		54,537
2026		27,268
Total Minimum Future Rentals	\$	260,490
<b>Rental Expenditures in Current Fiscal Year</b>	<b>\$</b>	<b>72,638</b>

## J. ACCUMULATED UNPAID VACATION AND SICK LEAVE BENEFITS

Upon retirement or death of certain employees, the District pays any accrued sick leave and vacation leave in "lump sum" cash payment to such employee or his/her estate. Individuals employed after October 1, 1985, are not eligible to receive the lump sum payments.

## K. HEALTH CARE COVERAGE

The District provided health insurance coverage for employees under the provisions of the Teacher Retirement System of Texas (TRS) active care health insurance plan during the current year. The District paid premiums per month per employee as set by District policy to the plan. Employees, at their option, authorized payroll withholdings to pay premiums for the excess of employee's total premium over the amount funded by the District. The plan was authorized by Article 3.51-2, Texas Insurance Code and was documented by contractual agreement.

## L. DEFERRED INFLOWS / UNEARNED REVENUE- GOVERNMENTAL FUND STATEMENTS

Unearned revenue at year-end consisted of the following:

	<b>General Fund</b>	<b>Special Revenue Funds</b>	<b>Debt Service Fund</b>	<b>Total</b>
<b><u>Deferred Inflows</u></b>				
Net Tax Revenue	\$ 161,412	\$ -	\$ 30,707	\$ 192,119
<b>Total Deferred Inflows</b>	<b>\$ 161,412</b>	<b>\$ -</b>	<b>\$ 30,707</b>	<b>\$ 192,119</b>

Deferred Inflows at year-end consisted of the following:

	<b>General Fund</b>	<b>Special Revenue Funds</b>	<b>Debt Service Fund</b>	<b>Total</b>
<b>Unearned Revenues</b>				
State and Federal Grants	\$ -	\$ -	\$ -	\$ -
<b>Total Unearned Revenues</b>	\$ -	\$ -	\$ -	\$ -

#### M. DUE FROM OTHER GOVERNMENTS

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita Programs. Amounts due from federal and state governments at year end are summarized below. All federal grants shown below are passed through the TEA and are reported on the combined financial statements as "Due from State Agencies" except for some federal programs which are received directly from the federal government for grants such as the REAP Program.

<b>FUND</b>	<b>Due From State - Foundation Entitlements</b>	<b>Due from State - State and Federal Grants</b>	<b>Due from Other Governments</b>	<b>TOTAL</b>
General	\$ 446,176	\$ -	\$ 13,949	\$ 460,125
Special Revenue	-	254,202	26,268	280,470
Debt Service	-	-	2,511	2,511
<b>Totals</b>	\$ 446,176	\$ 254,202	\$ 42,728	\$ 743,106

#### N. REVENUE FROM LOCAL AND INTERMEDIATE SOURCES

During the current year, revenues from local and intermediate sources consisted of the following:

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Debt Service Fund</b>	<b>Capital Projects Fund</b>	<b>Total</b>
Property Taxes	\$ 4,333,697	\$ -	\$ 952,153	\$ -	\$ 5,285,850
Tax Related Penalties & Interest	71,149	-	-	-	71,149
Investment Income	57,719	-	9,957	23	67,699
Food Sales	-	34,349	-	-	34,349
Extracurricular Student Activities	35,901	-	-	-	35,901
Insurance Recovery, SSA, & Other	18,508	-	-	-	18,508
<b>Totals</b>	\$ 4,516,974	\$ 34,349	\$ 962,110	\$ 23	\$ 5,513,456



## O. LITIGATION

The District is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is aware of pending exposure to claims related to these areas; however, legal counsel and the District do not expect any financial exposure to assets of the District.

## P. SIGNIFICANT COMMITMENTS AND CONTINGENCIES

The District at year end had not incurred or made any additional commitments and/or contingencies relating to facilities improvements or other areas of significance.

## Q. JOINT VENTURE-SHARED SERVICE ARRANGEMENTS

The District is a member of various shared services arrangements (SSA's) that are accounted for using Model 3 in the Texas Education Agency (TEA) accounting guide for school districts. The SSA's provides services for member districts. Other districts serve as the fiscal agent for the SSA's. In addition to the District, other member districts participate in the shared services arrangements also. The fiscal agent for each SSA provides SSA services. The member districts provide the funds to the fiscal agent. According to guidance provided in the TEA's Resource Guide, the fiscal agent for each SSA has accounted for the fiscal agent's activities of the SSA in special revenue funds. The Shared Services Arrangements listed below have been accounted for using Model 3 in the SSA section of the Resource Guide. The District has accounted for the payments to the fiscal agent in the General Fund No. 199 as intergovernmental expenditures (function 93). A chart detailing the District's participation in those shared services arrangement is a follows:

Shared Services Arrangement	Type of Services	Fiscal Agent	Funding Source	Program Expenditures Current Year
Taylor-Callahan SSA	Special Education	Jim Ned CISD	State Funding	\$ 134,833
Taylor-Callahan SSA	504 Services	Jim Ned CISD	State Funding	245,892
Deaf SSA	Deaf Education	Abilene ISD	State Funding	18,000
<b>TOTAL FUNCTION 93 EXPENDITURES</b>				<b>\$ 398,725</b>

The District also participates in shared service arrangements with other school districts / education service centers for various educational activities. In addition to the District, other member districts participate in the educational cooperatives and the fiscal agent provides SSA services. The funding for each activity is received by the fiscal agent from the grantor agency. The fiscal agent then provides the funds to the member districts. According to guidance provided in TEA's Resource Guide, the Fiscal Agent has accounted for the fiscal agent's activities of the SSA in a Special Revenue Fund. The Shared Services Arrangements has been accounted for using Model 1 in the SSA section of the TEA Resource Guide. The District neither has a joint ownership interest in fixed assets purchased by the fiscal agent, nor does the district have a net equity interest in the fiscal agent. The fiscal agent is neither accumulating significant financial resources nor fiscal exigencies that would give rise to a future additional benefit or burden to the District. The fiscal agent manager is responsible for all financial activities of the shared services arrangement. Presented below are the shared service arrangements in which the District participates and the extent of funding received and expended under each program.

Shared Services Arrangement	Type of Services	Fiscal Agent	Funding Source	Fiscal Agent Special Revenue Fund	District Special Revenue Fund	Program Expenditures Current Year
Region 14 ESC	Head Start	Region 14 ESC	Head Start	n/a	205	\$ 78,353
Region 14 ESC	Teacher Training	Region 14 ESC	Title II, Part A	342	255	15,196

## R. SUBSEQUENT EVENTS

In preparing the basic financial statements, District administration has evaluated events and transactions for potential recognition or disclosure through November 17, 2021 the date this Annual Financial Report was available to be issued.

## S. RELATED ORGANIZATIONS

The District at present does not maintain an educational foundation and it does not receive material support from related entities as defined under current governmental accounting standards. These entities are usually established as not-for-profit entities to provide assistance and support for teachers and students to develop special programs and projects and other school district support activities. Booster clubs and parent teacher organizations that support the District are considered immaterial to the financial statements.

## T. RELATED PARTY TRANSACTIONS

The District did not incur any material reportable related party transactions or balances as of and during the current year.

## U. FUND BALANCE / NET POSITION ADJUSTMENTS

During the current fiscal year, the district did not make a net position or a fund balance adjustment.

## V. RISK FINANCING AND OTHER COVERAGE

### Workers' Compensation Program

The District in prior years maintained a self-insurance plan for workers' compensation benefits as authorized by Section 504.011 of the Labor Code. The District participated in this plan (School Comp. self-funded workers' compensation program) along with other participating entities. The District contributed annual amounts determined by School Comp. As claims arose, they were submitted to and paid by School Comp. on behalf of the District under terms of a contractual agreement. According to state statute, the District is protected against unanticipated catastrophic claims and aggregate loss by coverage carried through a commercial insurer licensed or eligible to do business in Texas in accordance with the Texas Insurance Code. Coverage was in effect for specific occurrences exceeding \$350,000 and aggregate retention at \$5,000,000. The costs associated with this self-insurance plan are reported as interfund transactions to the extent of amounts actuarially determined. Accordingly, they are treated as operating revenues of the Internal Service Fund and operating expenditures of the General Fund. The liabilities of the plan include incurred but not reported claims. These remaining liabilities reported in the funds at year end, are based on the requirements of Governmental Accounting Standards Board No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. These liabilities include an amount for claims that have been incurred but not reported.

Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors. Workers' compensation liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time were computed by an actuary and are reported at their present value using an expected future investment yield assumption.

Estimates of claims payable and of claims incurred, but not reported at August 31 are reflected as accounts and claims payable of the Fund. The plan is funded to discharge liabilities of the Fund as they become due. Changes in the balances of claims liabilities during the past year are as follows:

	<b>Prior Fiscal Year</b>	<b>Current Fiscal Year</b>
Unpaid claims, beginning of year	\$ 42,073	\$ 40,489
Incurred claims (including IBNR'S) / Change in Estimates	8,009	(16,221)
Claim Payments	(9,593)	(10,710)
<b>Unpaid claims, end of year</b>	<b>\$ 40,489</b>	<b>\$ 13,558</b>

## **W. DEFINED BENEFIT PENSION PLAN**

### **a. Plan Description**

The District participates in a cost-sharing multiple-employer defined benefit pension that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

### **b. Pension Plan Fiduciary Net Position**

Detail information about the Teacher Retirement System's fiduciary net position is available in a separately issued Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the Internet at [http://www.trs.texas.gov/Pages/about\\_publications.aspx](http://www.trs.texas.gov/Pages/about_publications.aspx); by writing to TRS at 1000 Red River Street, Austin, TX, 78701-2698, or by calling (512) 542-6592.

### **c. Benefits Provided**

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the

member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered in under a previous rule. There are no automatic post-employment benefit changes; including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs can be granted by the Texas Legislature as noted in the Plan description in (a) above.

Texas Government Code section 821.006 prohibits benefit improvements, if, as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in the manner are determined by the System's actuary.

In May 2019, the 86<sup>th</sup> Texas Legislature approved the TRS Pension Reform Bill (Senate Bill 12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. This action causing the pension fund to be actuarially sound, allowed the legislature to approve funding for a 13<sup>th</sup> check in September 2019. All eligible members retired as of December 31, 2018, received an extra annuity check in either the matching amount of their monthly annuity or \$2,000, whichever was less.

#### **d. Contributions**

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6 percent of the member's annual compensation and a state contribution rate of not less than 6 percent and not more than 10 percent of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86<sup>th</sup> Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2020 thru 2025.

	Contribution Rates	
	2020	2021
Member	7.7%	7.7%
Non-Employer Contributing Entity (State)	7.5%	7.5%
Employers	7.5%	7.5%
Current fiscal year employer contributions	\$	195,793
Current fiscal year member contributions	\$	584,805
2020 measurement year NECE on-behalf contributions	\$	479,813
<u>Payments made by the State On-Behalf of the District for Medicare, Part D:</u>		
Fiscal year 2019 Medicare, Part D On-Behalf	\$	28,083
Fiscal year 2020 Medicare, Part D On-Behalf	\$	31,957
Fiscal year 2021 Medicare, Part D On-Behalf	\$	33,880

Contributors to the plan include members, employers and the State of Texas as the only non-employer contributing entity. The State is the employer for senior colleges, medical schools and

state agencies including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public school, junior college, other entities or the State of Texas as the employer for senior universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50 percent of the state contribution rate for certain instructional or administrative employees; and 100 percent of the state contribution rate for all other employees.

In addition to the employer contributions listed above, there is an additional surcharge an employer is subject to.

- All public schools, charter schools, and regional educational service centers must contribute 1.5 percent of the member's salary beginning in fiscal year 2020, gradually increasing to 2 percent in fiscal year 2025.
- When employing a retiree of the Teacher Retirement System the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.

**e. Actuarial Assumptions**

The total pension liability in the August 31, 2019, actuarial valuation was determined using the following actuarial assumptions:

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Market Value
Single Discount Rate	7.25%
Long-term expected investment rate of return	7.25%
	2.33%. Source for the rate is the Fixed Income Market Data/Yield Curve/Data Municipal Bonds with 20 years to maturity that include only federally tax-exempt municipal bonds as reported in Fidelity Index's "20-Year Municipal GO AA Index"
Municipal Bond Rate of of August 2019	
Last year ending August 31 in Projection Period (100 years)	2119
Inflation	2.30%
Salary Increases including inflation	3.05 % to 9.05% including inflation
Ad hoc post-employment benefit changes	None

The actuarial methods and assumptions are used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2019. For a full description of these assumptions please see the actuarial valuation report dated November 14, 2019.

#### **f. Discount Rate**

A single discount rate of 7.25 percent was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.25 percent. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 8.50 percent of payroll in fiscal year 2020 gradually increasing to 9.55 percent of payroll over the next several years. This includes all employer and state contributions for active and rehired retirees.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term rate of return on pension plan investments is 7.25 percent. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2020, are summarized below:

Asset Class	Target Allocation <sup>1</sup> %	Long-Term Expected Geometric Real Rate of Return <sup>2</sup>	Expected Contribution to Long- Term Portfolio Returns
<b>Global Equity</b>			
USA	18.0 %	3.9 %	0.99 %
Non-U.S. Developed	13.0	5.1	0.92
Emerging Markets	9.0	5.6	0.83
Private Equity	14.0	6.7	1.41
<b>Stable Value</b>			
Government Bonds	16.0 %	(0.7)%	(0.05)%
Absolute Return (Including Credit Sensitive Investments)	—	1.8	—
Stable Value Hedge Funds	5.0	1.9	0.11
<b>Real Return</b>			
Real Estate	15.0 %	4.6 %	1.02 %
Energy, Natural Resources, and Infrastructure	6.0	6.0	0.42
Commodities	—	0.8	—
<b>Risk Parity</b>			
Risk Parity	8.0 %	3.0 %	0.30 %
<b>Asset Allocation Leverage</b>			
Cash	2.0 %	(1.5)%	(0.03)%
Asset Allocation Leverage	(6.0)	(1.3)	0.08
Inflation Expectation			2.00 %
Volatility Drag <sup>3</sup>			(0.67)%
<b>Expected Return</b>	<b>100.0 %</b>		<b>7.33 %</b>
<sup>1</sup> Target allocations are based on the FY 2020 policy model.			
<sup>2</sup> Capital Market Assumptions come from Aon Hewitt (as of 08/31/2020).			
<sup>3</sup> The volatility drag results from the conversion between arithmetic and geometric mean returns.			

#### g. Discount Rate Sensitivity Analysis

The following table presents the Net Pension Liability of the plan using the discount rate of 7.25 percent, and what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.25 percent) or one percentage point higher (8.25 percent) than the current rate.

	1% Decrease in Discount Rate (6.25%)	Discount Rate (7.25%)	1% Increase in Discount Rate (8.25%)
District's proportionate share of the net pension liability:	\$ 3,656,572	\$ 2,371,345	\$ 1,327,127

#### h. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At the current year ended August 31, the District reported a liability of \$2,371,345 for its proportionate share of the TRS net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 2,371,345
State's proportionate share that is associated with the District	6,228,232
Total	<u>\$ 8,599,577</u>

The net pension liability was measured as of August 31, 2019, and rolled forward to August 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The employer's proportion of the net pension liability was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2019, thru August 31, 2020.

At the current year-end August 31, the employer's proportion of the collective net pension liability was 44.27% which was an increase (decrease) of (0.29)% from its proportion measured as of August 31, 2019.

### Changes Since the Prior Actuarial Valuation

There were no changes in assumptions since the prior measurement date.

For the current year ended August 31, the District recognized the following:

Year Ended August 31, 2021 pension expense	\$ 1,094,345
Revenue for support provided by the State	\$ 749,118

As of the current year ended August 31, the District reported its proportionate share of the TRS deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual actuarial experiences	\$ 4,330	\$ 66,178
Changes in actuarial assumptions	550,237	233,957
Differences between projected and actual investment earnings	48,005	-
Changes in proportion and differences between the employer's contributions and the proportionate share of contributions	101,745	343,590
Total as of August 31, 2020 measurement date	\$ 704,317	\$ 643,725
Contributions paid to TRS subsequent to the measurement date	195,793	
Total as of fiscal year-end	\$ 900,110	\$ 643,725

The net amounts of the employer's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Fiscal year ended August 31	Pension Expense Amount
2022	\$ 62,207
2023	36,000
2024	38,935
2025	(15,015)
2026	(54,842)
Thereafter	(6,693)



## **X. DEFINED OTHER POST-EMPLOYMENT BENEFIT PLANS**

### **a. Plan Description**

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing defined Other Post-Employment Benefit (OPEB) plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

### **b. OPEB Plan Fiduciary Net Position**

Detail information about the TRS-Care's fiduciary net position is available in the separately issued TRS Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the Internet at [http://www.trs.texas.gov/Pages/about\\_publications.aspx](http://www.trs.texas.gov/Pages/about_publications.aspx); by writing to the TRS at 1000 Red River Street, Austin, TX, 78701-2698; or by calling (512)-542-6592.

### **c. Benefits Provided**

TRS-Care provides health insurance coverage to retirees from public and charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic post-employment benefit changes; including automatic COLAs.

The premium rates for retirees are reflected in the following table.

TRS-Care Monthly Premiums Rates		
	Medicare	Non-Medicare
Retiree or Surviving Spouse	\$135	\$200
Retiree and Spouse	529	689
Retiree or Surviving Spouse and Children	468	408
Retiree and Family	1020	999

### **d. Contributions**

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions and contributions from the state, active employees, and school districts based upon public school district payroll. The TRS Board of trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25 percent of the employee's salary. Section 1575.203 establishes the active employee's rate which is

.65 percent of pay. Section 1575.204 establishes an employer contribution rate of not less than 0.25 percent or not more than 0.75 percent of the salary of each active employee of the public or charter school. The actual employer contribution rate is prescribed by the Legislature in the General Appropriations Act. The following table shows contributions to the TRS-Care plan by type of contributor.

	<u>Contribution Rates</u>	
	<u>2020</u>	<u>2021</u>
Member	0.65%	0.65%
Non-Employer Contributing Entity (State)	1.25%	1.25%
Employers	0.75%	0.75%
Federal/Private Funding Remitted by Employers	1.25%	1.25%
Current fiscal year employer contributions	\$	65,186
Current fiscal year member contributions	\$	49,367
2020 measurement year NECE on-behalf contributions	\$	86,655

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (*regardless of whether they participate in the TRS Care OPEB program*). When hiring a TRS retiree, employers are required to pay to TRS Care a monthly surcharge of \$535 per retiree.

TRS-Care received supplemental appropriations from the State of Texas as the Non-Employer Contributing Entity in the amount of \$230.8 million in fiscal year 2020 to maintain premiums and benefit levels in the 2020-2021 biennium.

#### **e. Actuarial Assumptions**

The actuarial valuation was performed as of August 31, 2019. Update procedures were used to roll forward the Total OPEB Liability to August 31, 2020. The actuarial valuation was determined using the following actuarial assumptions:

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. All the demographic assumptions, including rates of retirement, termination, and disability, and most of the economic assumptions, including general inflation and salary increases, used in the OPEB valuation were identical to those used in the respective TRS pension valuation. The demographic assumptions were developed in the experience study performed for TRS for the period ending August 31, 2017.

The following assumptions and other inputs used for member of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2019 TRS pension actuarial valuation that was rolled forward to August 31, 2020:

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Expected Payroll Growth
Rates of Disability	

The active mortality rates were based on 90 percent of the RP-2014 Employee Mortality Tables for males and females, with full generational mortality using Scale BB. The post-retirement mortality rates for healthy lives were based on the 2018 TRS of Texas Healthy Pensioner Mortality Tables, with full generational projection using the ultimate improvement rates from the most recently published scale (U-MP).

**Actuarial Methods and Assumptions:**

Rates of Mortality	General Inflation
Rates of Retirement	Wage Inflation
Rates of Termination	Expected Payroll Growth
Rates of Disability Incidence	

**Additional Actuarial Methods and Assumptions:**

Valuation Date	August 31, 2019 rolled forward to August 31, 2020
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	2.33% as of August 31, 2020
Aging Factors	Based on plan specific experience
Election Rates	Normal Retirement: 65% participation prior to age 65 and 40% participation after age 65, 25% of pre-65 retirees are assumed to discontinue coverage at age 65
Expenses	Thirty-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claims costs
Salary Increases	3.05% to 9.05%, including inflation
Ad-hoc Post Employment	None
Benefit Changes	

**f. Discount Rate**

A single discount rate of 2.33 percent was used to measure the total OPEB Liability. There was a decrease of .30 percent in the discount rate since the previous year. Because the plan is essentially a “pay-as-you-go” plan, the single discount rate is equal to the prevailing municipal bond rate. The projection of cash flows used to determine the discount rate assumed that contributions from active members and those of the contributing employers and the non-employer contributing entity are made at a statutorily required rates. Based on those assumptions, the OPEB plan’s fiduciary net position was projected *to not be able to* make all future benefit payments of current plan members. Therefore, the municipal bond rate was used for the long-term rate of return and was applied to all periods of projected benefit payments to determine the total OPEB liability.

The source of the municipal bond rate is the Fidelity “20-year Municipal GO AA Index” as of August 31, 2020, using the fixed-income municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

**g. Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1 percentage point lower and 1 percentage point higher than the discount rate that was used (2.33%) in measuring the Net OPEB Liability.

	1% Decrease in Discount Rate (1.33%)	Discount Rate (2.33%)	1% Increase in Discount Rate (3.33%)
Proportionate share of the net OPEB liability	\$ 3,870,395	\$ 3,225,335	\$ 2,715,831

**h. OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs**

At the current year-end August 31, the District reported a liability of \$3,225,335 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the Net OPEB Liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability	\$ 3,225,335
State's proportionate share that is associated with the District	<u>4,334,077</u>
Total	<u>\$ 7,559,412</u>

The Net OPEB Liability was measured as of August 31, 2019, and rolled forward to August 31, 2020, and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The employer's proportion of the Net OPEB Liability was based on the employer's contributions to OPEB relative to the contributions of all employers to the plan for the period September 1, 2019, thru August 31, 2020.

At the current year-end August 31, the employer's proportion of the collective Net OPEB Liability was 8.48%, compared to 4.99% the previous year.

The following schedule shows the impact of the Net OPEB Liability if a healthcare trend rate that is 1% less than and 1% greater than the health trend rates assumed.

	1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
Proportionate share of net OPEB liability	\$ 2,634,686	\$ 3,225,335	\$ 4,011,997

**Changes Since the Prior Actuarial Valuation**

The following were changes to the actuarial assumptions or the other inputs that affected measurement of the Total OPEB liability (TOL) since the prior measurement period:

- The discount rate changed from 2.63 percent as of August 31, 2019, to 2.33 percent as of August 31, 2020. This change increased the Total OPEB Liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend rate assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress' repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.

Change of Benefit Terms Since the Prior Measurement Date – There were no changes in benefit terms since the prior measurement date.

The amount of OPEB expense recognized by the District in the reporting period was (\$70,651).

At the current year-end August 31, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual actuarial experiences	\$ 168,877	\$ 1,476,078
Changes in actuarial assumptions	198,936	885,694
Differences between projected and actual investment earnings	1,048	-
Changes in proportion and differences between the employer's contributions and the proportionate share of contributions	366,947	297,821
Contributions paid to TRS subsequent to the measurement date	65,186	
<b>Total as of fiscal year-end</b>	<b>\$ 800,994</b>	<b>\$ 2,659,593</b>

The net amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal year ended August 31,	OPEB Expense Amount
2022	\$ (327,101)
2023	(327,241)
2024	(327,322)
2025	(327,300)
2026	(241,150)
Thereafter	(373,671)

For the current year ended August 31, the District recognized OPEB expense of (\$70,651) and revenue of \$30,094 for support provided by the State.

**REQUIRED SUPPLEMENTARY INFORMATION**

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
BUDGET AND ACTUAL - GENERAL FUND  
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes		Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
		Original	Final		
REVENUES:					
5700	Total Local and Intermediate Sources	\$ 4,451,182	\$ 4,460,382	\$ 4,516,974	\$ 56,592
5800	State Program Revenues	7,560,818	7,551,618	7,745,851	194,233
5900	Federal Program Revenues	5,000	5,000	143,402	138,402
5020	Total Revenues	12,017,000	12,017,000	12,406,227	389,227
EXPENDITURES:					
Current:					
0011	Instruction	6,570,000	6,475,000	6,323,129	151,871
0012	Instructional Resources and Media Services	189,000	189,000	182,807	6,193
0013	Curriculum and Instructional Staff Development	28,000	28,000	10,730	17,270
0023	School Leadership	930,000	930,000	929,929	71
0031	Guidance, Counseling, and Evaluation Services	250,000	250,000	246,249	3,751
0033	Health Services	145,000	165,000	147,316	17,684
0034	Student (Pupil) Transportation	400,000	400,000	348,336	51,664
0036	Extracurricular Activities	460,000	460,000	390,746	69,254
0041	General Administration	417,000	417,000	413,842	3,158
0051	Facilities Maintenance and Operations	1,355,000	1,425,000	1,422,509	2,491
0052	Security and Monitoring Services	90,000	90,000	72,023	17,977
0053	Data Processing Services	485,000	490,000	475,053	14,947
Debt Service:					
0071	Principal on Long-Term Debt	164,000	164,000	161,014	2,986
0072	Interest on Long-Term Debt	99,000	99,000	99,101	(101)
Intergovernmental:					
0093	Payments to Fiscal Agent/Member Districts of SSA	400,000	400,000	398,725	1,275
6030	Total Expenditures	11,982,000	11,982,000	11,621,509	360,491
1100	Excess of Revenues Over Expenditures	35,000	35,000	784,718	749,718
OTHER FINANCING SOURCES (USES):					
7912	Sale of Real and Personal Property	-	-	11,000	11,000
8911	Transfers Out (Use)	(35,000)	(35,000)	-	35,000
7080	Total Other Financing Sources (Uses)	(35,000)	(35,000)	11,000	46,000
1200	Net Change in Fund Balances	-	-	795,718	795,718
0100	Fund Balance - September 1 (Beginning)	5,040,228	5,040,228	5,040,228	-
3000	Fund Balance - August 31 (Ending)	\$ 5,040,228	\$ 5,040,228	\$ 5,835,946	\$ 795,718

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR THE YEAR ENDED AUGUST 31, 2021

	FY 2021 Plan Year 2020	FY 2020 Plan Year 2019	FY 2019 Plan Year 2018
District's Proportion of the Net Pension Liability (Asset)	0.004427625%	0.00472658%	0.005243166%
District's Proportionate Share of Net Pension Liability (Asset)	\$ 2,371,345	\$ 2,457,024	\$ 2,885,966
State's Proportionate Share of the Net Pension Liability (Asset) Associated with the District	6,228,232	6,025,210	6,651,712
Total	<u>\$ 8,599,577</u>	<u>\$ 8,482,234</u>	<u>\$ 9,537,678</u>
District's Covered Payroll	\$ 7,401,551	\$ 7,152,810	\$ 7,254,221
District's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	32.04%	34.35%	39.78%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.54%	75.24%	73.74%

Note: GASB Codification, Vol. 2, P20.183 requires that the information on this schedule be data from the period corresponding with the periods covered as of the measurement dates of August 31, 2020 for year 2021, August 31, 2019 for year 2020, August 31, 2018 for year 2019, August 31, 2017 for year 2018, August 31, 2016 for year 2017, August 31, 2015 for year 2016 and August 31, 2014 for year 2015.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.



FY 2018 Plan Year 2017		FY 2017 Plan Year 2016		FY 2016 Plan Year 2015		FY 2015 Plan Year 2014	
0.005295238%		0.0059196%		0.0062873%		0.0033983%	
\$	1,693,132	\$	2,236,945	\$	222,477	\$	907,733
4,057,230		5,033,591		5,035,669		4,315,814	
\$	5,750,362	\$	7,270,536	\$	5,258,146	\$	5,223,547
\$	7,191,539	\$	7,270,536	\$	7,258,146	\$	7,131,830
23.54%		30.22%		30.26%		12.73%	
82.17%		78.00%		78.43%		83.25%	

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR PENSIONS  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR FISCAL YEAR 2021

	2021	2020	2019
Contractually Required Contribution	\$ 195,793	\$ 180,778	\$ 165,436
Contribution in Relation to the Contractually Required Contribution	(195,793)	(180,778)	(165,436)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 7,603,875	\$ 7,401,551	\$ 7,152,810
Contributions as a Percentage of Covered Payroll	2.57%	2.44%	2.31%

Note: GASB Codification, Vol. 2, P20.183 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding year.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

2018		2017		2016		2015	
\$	176,629	\$	173,546	\$	188,082	\$	189,300
	(176,629)		(173,546)		(188,082)		(189,300)
\$	-	\$	-	\$	-	\$	-
\$	7,254,221	\$	7,191,539	\$	7,401,447	\$	7,345,757
	2.43%		2.41%		2.54%		2.58%

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR THE YEAR ENDED AUGUST 31, 2021

	FY 2021 Plan Year 2020	FY 2020 Plan Year 2019	FY 2019 Plan Year 2018	FY 2018 Plan Year 2017
District's Proportion of the Net Liability (Asset) for Other Postemployment Benefits	0.008484483%	0.007916889%	0.008531477%	\$ 0.008410638%
District's Proportionate Share of Net OPEB Liability (Asset)	\$ 3,225,335	\$ 3,743,993	\$ 4,259,845	\$ 3,657,471
State's Proportionate Share of the Net OPEB Liability (Asset) Associated with the District	4,334,077	4,974,931	6,253,386	\$ 5,635,560
Total	<u>\$ 7,559,412</u>	<u>\$ 8,718,924</u>	<u>\$ 10,513,231</u>	<u>\$ 9,293,031</u>
District's Covered Payroll	\$ 7,401,551	\$ 7,152,810	\$ 7,254,221	\$ 7,191,539
District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	43.58%	52.34%	58.72%	\$ 50.86%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	4.99%	2.66%	1.57%	\$ 0.91%

Note: GASB Codification, Vol. 2, P50.238 states that the information on this schedule should be determined as of the measurement date. Therefore the amounts reported for FY 2021 are for the measurement date of August 31, 2020. The amounts for FY 2020 are for the measurement date of August 31, 2019. The amounts for FY 2019 are for the measurement date August 31, 2018. The amounts for FY 2018 are based on the August 31, 2017 measurement date.

This schedule shows only the years for which this information is available. Additional information will be added until 10 years of data are available and reported.

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DISTRICT'S CONTRIBUTIONS FOR OTHER POSTEMPLOYMENT BENEFITS (OPEB)  
TEACHER RETIREMENT SYSTEM OF TEXAS  
FOR FISCAL YEAR 2021

	2021	2020	2019	2018
Contractually Required Contribution	\$ 65,186	\$ 64,230	\$ 56,188	\$ 58,855
Contribution in Relation to the Contractually Required Contribution	(65,186)	(64,230)	(56,188)	(58,855)
Contribution Deficiency (Excess)	\$ -	\$ -	\$ -	\$ -
District's Covered Payroll	\$ 7,603,875	\$ 7,401,551	\$ 7,152,810	\$ 7,254,221
Contributions as a Percentage of Covered Payroll	0.86%	0.87%	0.79%	0.81%

Note: GASB Codification, Vol. 2, P50.238 requires that the data in this schedule be presented as of the District's respective fiscal years as opposed to the time periods covered by the measurement dates ending August 31 of the preceding year.

Information in this schedule should be provided only for the years where data is available. Eventually 10 years of data should be presented.

**MERKEL INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED AUGUST 31, 2021**

**A. Notes to Schedules for the TRS Pension**

**Changes of benefit terms**

In May 2019, the 86<sup>th</sup> Texas legislature approved the TRS Pension Reform Bill (SB12) that provides for gradual contribution increases from the state, participating employers and active employees to make the pension fund actuarially sound. The increases immediately made the pension fund actuarially sound, and the legislature approved funding for a 13<sup>th</sup> check.

All eligible members retired as of December 31, 2018, received an extra annuity check in September 2019 in either the matching amount of their monthly annuity payment or \$2,000, whichever was less.

**Changes of assumptions**

There were no changes to the actuarial assumptions since the prior measurement period.

**B. Notes to Schedules for the TRS OPEB Plan**

**Changes in Benefit**

There were no changes in benefit terms since the prior measurement date.

**Changes in Assumptions**

The following assumptions, methods and plan changes which are specific to TRS-Care were updated from the prior year's report:

- The discount rate was changed from 2.64 percent as of August 31, 2019, to 2.33 percent as of August 31, 2020. This change increased the Total OPEB Liability.
- The participation rate for post-65 retirees was lowered from 50 percent to 40 percent. This change lowered the Total OPEB Liability.
- The ultimate health care trend assumption was lowered from 4.50 percent to 4.25 percent as a result of Congress repeal of the excise (Cadillac) tax on high-cost employer health plans in December 2019. This change lowered the Total OPEB Liability.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements; and changes in plan provisions or applicable law.

**MERKEL INDEPENDENT SCHOOL DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED AUGUST 31, 2021**

**C. Stewardship, Compliance and Accountability**

**Budget**

The Board of Trustees (local school board) is legally required to adopt an annual budget (on a 12-month basis) for the general fund, the food service fund, and the debt service fund. The budgets must be prepared by August 20 and adopted by the local school board before expenditures are made and, if applicable, before the tax rate for the year is adopted. The required supplementary information is reported as follows:

Exhibit G-1	Budgetary Comparison Schedule – General Fund
Exhibit J-2	Budgetary Comparison Schedule – Child Nutrition Fund
Exhibit J-3	Budgetary Comparison Schedule – Debt Service Fund.

Once a budget is approved, it can be amended at the fund and function level only by a majority vote of the members of the Board of Trustees.

Encumbrances for goods or purchased services are documented by purchase orders or contracts. Under State of Texas law, appropriations lapse at year end August 31, and encumbrances outstanding at that time are to be either cancelled or appropriately provided for in the subsequent year's budget.

It is a violation of Texas State Law for expenditures to exceed the budget in any function of the general fund, the food service fund, or the debt service fund.

**Expenditures Exceeding Appropriation**

The following is disclosed related to expenditures and budget appropriations:

- The current year expenditures did not exceed appropriations in any functions in the general fund as detailed in Exhibit G-1 "Budgetary Comparison Schedule -General Fund".
- The current year expenditures did not exceed appropriations in any functions in the food service fund as detailed in Exhibit J-2 "Budgetary Comparison Schedule -Child Nutrition Fund".
- The current year expenditures did not exceed appropriations in the debt service fund as detailed in Exhibit J-3 "Budgetary Comparison Schedule -Debt Service Fund".

**OTHER SUPPLEMENTARY INFORMATION –  
COMBINING SCHEDULES**



MERKEL INDEPENDENT SCHOOL DISTRICT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
AUGUST 31, 2021

Data Control Codes		205	211	240
		Head Start	ESEA I, A Improving Basic Program	National Breakfast and Lunch Program
<b>ASSETS</b>				
1110	Cash and Cash Equivalents	\$ 3,065	\$ 2,725	\$ 136,492
1240	Due from Other Governments	3,003	15,822	41,282
1290	Other Receivables	-	-	4,107
1000	Total Assets	<u>\$ 6,068</u>	<u>\$ 18,547</u>	<u>\$ 181,881</u>
<b>LIABILITIES</b>				
2110	Accounts Payable	\$ -	\$ -	\$ 41,298
2160	Accrued Wages Payable	5,194	16,612	10,964
2170	Due to Other Funds	304	76	445
2200	Accrued Expenditures	570	1,859	236
2000	Total Liabilities	<u>6,068</u>	<u>18,547</u>	<u>52,943</u>
<b>FUND BALANCES</b>				
Restricted Fund Balance:				
3450	Federal or State Funds Grant Restriction	-	-	128,938
Committed Fund Balance:				
3510	Construction	-	-	-
3000	Total Fund Balances	<u>-</u>	<u>-</u>	<u>128,938</u>
4000	Total Liabilities and Fund Balances	<u>\$ 6,068</u>	<u>\$ 18,547</u>	<u>\$ 181,881</u>

255 ESEA II,A Training and Recruiting	266 ESSER I School Emerg Relief	282 ESSER II School Emerg Relief	289 ESEA Title IV Part A	397 Advanced Placement Incentives	410 State Instructional Materials	429 State Security & Safety Grant	Total Nonmajor Special Revenue Funds
\$ 15,196	\$ -	\$ -	\$ 13,674	\$ 1,848	\$ -	\$ -	\$ 173,000
-	53,399	157,638	-	-	326	9,000	280,470
-	-	-	-	-	-	-	4,107
<u>\$ 15,196</u>	<u>\$ 53,399</u>	<u>\$ 157,638</u>	<u>\$ 13,674</u>	<u>\$ 1,848</u>	<u>\$ 326</u>	<u>\$ 9,000</u>	<u>\$ 457,577</u>
\$ -	\$ -	\$ 25,066	\$ -	\$ -	\$ -	\$ 350	\$ 66,714
-	-	-	-	-	-	-	32,770
15,196	53,399	132,572	13,674	-	326	8,650	224,642
-	-	-	-	-	-	-	2,665
<u>15,196</u>	<u>53,399</u>	<u>157,638</u>	<u>13,674</u>	<u>-</u>	<u>326</u>	<u>9,000</u>	<u>326,791</u>
-	-	-	-	1,848	-	-	130,786
-	-	-	-	-	-	-	-
-	-	-	-	1,848	-	-	130,786
<u>\$ 15,196</u>	<u>\$ 53,399</u>	<u>\$ 157,638</u>	<u>\$ 13,674</u>	<u>\$ 1,848</u>	<u>\$ 326</u>	<u>\$ 9,000</u>	<u>\$ 457,577</u>

MERKEL INDEPENDENT SCHOOL DISTRICT  
COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
AUGUST 31, 2021

Data Control Codes		699 Capital Projects Fund	Total Nonmajor Governmental Funds
<b>ASSETS</b>			
1110	Cash and Cash Equivalents	\$ 2,250	\$ 175,250
1240	Due from Other Governments	-	280,470
1290	Other Receivables	-	4,107
1000	Total Assets	<u>\$ 2,250</u>	<u>\$ 459,827</u>
<b>LIABILITIES</b>			
2110	Accounts Payable	\$ -	\$ 66,714
2160	Accrued Wages Payable	-	32,770
2170	Due to Other Funds	-	224,642
2200	Accrued Expenditures	-	2,665
2000	Total Liabilities	<u>-</u>	<u>326,791</u>
<b>FUND BALANCES</b>			
Restricted Fund Balance:			
3450	Federal or State Funds Grant Restriction	-	130,786
Committed Fund Balance:			
3510	Construction	2,250	2,250
3000	Total Fund Balances	<u>2,250</u>	<u>133,036</u>
4000	Total Liabilities and Fund Balances	<u>\$ 2,250</u>	<u>\$ 459,827</u>

MERKEL INDEPENDENT SCHOOL DISTRICT  
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	205  Head Start	211 ESEA I, A Improving Basic Program	240 National Breakfast and Lunch Program
<b>REVENUES:</b>			
5700 Total Local and Intermediate Sources	\$ -	\$ -	\$ 34,349
5800 State Program Revenues	-	-	8,663
5900 Federal Program Revenues	78,353	258,000	633,737
5020 Total Revenues	78,353	258,000	676,749
<b>EXPENDITURES:</b>			
Current:			
0011 Instruction	78,353	258,000	-
0013 Curriculum and Instructional Staff Development	-	-	-
0035 Food Services	-	-	547,811
0051 Facilities Maintenance and Operations	-	-	-
0052 Security and Monitoring Services	-	-	-
0053 Data Processing Services	-	-	-
6030 Total Expenditures	78,353	258,000	547,811
1200 Net Change in Fund Balance	-	-	128,938
0100 Fund Balance - September 1 (Beginning)	-	-	-
3000 Fund Balance - August 31 (Ending)	\$ -	\$ -	\$ 128,938

255 ESEA II,A Training and Recruiting	266 ESSER I School Emerg Relief	282 ESSER II School Emerg Relief	289 ESEA Title IV Part A	397 Advanced Placement Incentives	410 State Instructional Materials	429 State Security & Safety Grant	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 34,349
-	-	-	-	-	29,507	9,350	47,520
15,196	60,538	157,639	13,674	-	-	-	1,217,137
15,196	60,538	157,639	13,674	-	29,507	9,350	1,299,006
13,500	60,538	157,639	-	-	-	-	568,030
1,696	-	-	-	-	-	-	1,696
-	-	-	-	-	-	-	547,811
-	-	-	-	-	-	9,350	9,350
-	-	-	13,674	-	-	-	13,674
-	-	-	-	-	29,507	-	29,507
15,196	60,538	157,639	13,674	-	29,507	9,350	1,170,068
-	-	-	-	-	-	-	128,938
-	-	-	-	1,848	-	-	1,848
\$ -	\$ -	\$ -	\$ -	\$ 1,848	\$ -	\$ -	\$ 130,786

MERKEL INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN  
 FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS  
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	699 Capital Projects Fund	Total Nonmajor Governmental Funds
<b>REVENUES:</b>		
5700 Total Local and Intermediate Sources	\$ 23	\$ 34,372
5800 State Program Revenues	-	47,520
5900 Federal Program Revenues	-	1,217,137
5020 Total Revenues	<u>23</u>	<u>1,299,029</u>
<b>EXPENDITURES:</b>		
Current:		
0011 Instruction	-	568,030
0013 Curriculum and Instructional Staff Development	-	1,696
0035 Food Services	-	547,811
0051 Facilities Maintenance and Operations	-	9,350
0052 Security and Monitoring Services	-	13,674
0053 Data Processing Services	-	29,507
6030 Total Expenditures	<u>-</u>	<u>1,170,068</u>
1200 Net Change in Fund Balance	23	128,961
0100 Fund Balance - September 1 (Beginning)	<u>2,227</u>	<u>4,075</u>
3000 Fund Balance - August 31 (Ending)	<u>\$ 2,250</u>	<u>\$ 133,036</u>

MERKEL INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF FIDUCIARY NET POSITION  
 PRIVATE PURPOSE TRUST FUNDS  
 AUGUST 31, 2021

	806	807	Total
	Scholarship	Vocational	Private
	Fund	Ag	Purpose
		Scholarship	Trust Funds
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 8,026	\$ 150,937	\$ 158,963
Total Assets	<u>8,026</u>	<u>150,937</u>	<u>158,963</u>
<b>NET POSITION</b>			
Restricted for Scholarships	8,026	150,937	158,963
Total Net Position	<u>\$ 8,026</u>	<u>\$ 150,937</u>	<u>\$ 158,963</u>

MERKEL INDEPENDENT SCHOOL DISTRICT  
 COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
 PRIVATE PURPOSE TRUST FUNDS  
 FOR THE YEAR ENDED AUGUST 31, 2021

	806 Scholarship Fund	807 Vocational Ag Scholarship	Total Private Purpose Trust Funds
ADDITIONS:			
Earnings from Temporary Deposits	\$ 158	\$ 21,571	\$ 21,729
Total Additions	158	21,571	21,729
DEDUCTIONS:			
Other Deductions	-	1,800	1,800
Total Deductions	-	1,800	1,800
Change in Net Position	158	19,771	19,929
Net Position - September 1 (Beginning)	7,868	131,166	139,034
Net Position - August 31 (Ending)	\$ 8,026	\$ 150,937	\$ 158,963



**REQUIRED TEXAS EDUCATION AGENCY SCHEDULES**

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF DELINQUENT TAXES RECEIVABLE  
FISCAL YEAR ENDED AUGUST 31, 2021

Last 10 Years Ended August 31	(1)	(2)	(3)
	Tax Rates		Assessed/Appraised Value for School Tax Purposes
	Maintenance	Debt Service	
2012 and prior years	Various	Various	\$ Various
2013	1.040000	0.015000	374,630,685
2014	1.040000	0.015000	376,530,551
2015	1.040000	0.275000	398,138,977
2016	1.040000	0.267900	385,838,370
2017	1.040000	0.242500	390,977,224
2018	1.040000	0.242500	400,561,278
2019	1.040000	0.227500	443,930,072
2020	0.970000	0.215500	449,293,244
2021 (School year under audit)	0.966400	0.212400	451,872,418
1000 TOTALS			

(10) Beginning Balance 9/1/2020	(20) Current Year's Total Levy	(31) Maintenance Collections	(32) Debt Service Collections	(40) Entire Year's Adjustments	(50) Ending Balance 8/31/2021
\$ 22,496	\$ -	\$ 1,045	\$ 255	\$ (1,211)	\$ 19,985
10,660	-	630	2	-	10,028
8,992	-	1,467	9	-	7,516
11,212	-	564	21	-	10,627
13,530	-	444	149	-	12,937
13,262	-	1,026	114	(81)	12,041
18,885	-	2,328	543	(276)	15,738
27,836	-	8,608	1,883	(3,335)	14,010
99,633	-	60,148	13,363	(6,360)	19,762
-	5,326,770	4,257,437	935,818	-	133,515
<u>\$ 226,506</u>	<u>\$ 5,326,770</u>	<u>\$ 4,333,697</u>	<u>\$ 952,157</u>	<u>\$ (11,263)</u>	<u>\$ 256,159</u>

MERKEL INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL - CHILD NUTRITION PROGRAM  
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
REVENUES:				
5700 Total Local and Intermediate Sources	\$ 104,461	\$ 104,461	\$ 34,349	\$ (70,112)
5800 State Program Revenues	2,703	2,703	8,663	5,960
5900 Federal Program Revenues	429,746	429,746	633,737	203,991
5020 Total Revenues	536,910	536,910	676,749	139,839
EXPENDITURES:				
Current:				
0035 Food Services	571,284	571,284	547,811	23,473
6030 Total Expenditures	571,284	571,284	547,811	23,473
1100 Excess (Deficiency) of Revenues Over (Under) Expenditures	(34,374)	(34,374)	128,938	163,312
OTHER FINANCING SOURCES (USES):				
7915 Transfers In	35,000	35,000	-	(35,000)
1200 Net Change in Fund Balances	626	626	128,938	128,312
0100 Fund Balance - September 1 (Beginning)	-	-	-	-
3000 Fund Balance - August 31 (Ending)	\$ 626	\$ 626	\$ 128,938	\$ 128,312

MERKEL INDEPENDENT SCHOOL DISTRICT  
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
 BUDGET AND ACTUAL - DEBT SERVICE FUND  
 FOR THE YEAR ENDED AUGUST 31, 2021

Data Control Codes	Budgeted Amounts		Actual Amounts (GAAP BASIS)	Variance With Final Budget Positive or (Negative)
	Original	Final		
REVENUES:				
5700 Total Local and Intermediate Sources	\$ 956,000	\$ 956,000	\$ 962,110	\$ 6,110
5800 State Program Revenues	-	-	24,268	24,268
5020 Total Revenues	956,000	956,000	986,378	30,378
EXPENDITURES:				
Debt Service:				
0071 Principal on Long-Term Debt	540,000	540,000	585,000	(45,000)
0072 Interest on Long-Term Debt	406,000	406,000	360,181	45,819
0073 Bond Issuance Cost and Fees	1,000	1,000	1,000	-
6030 Total Expenditures	947,000	947,000	946,181	819
1200 Net Change in Fund Balances	9,000	9,000	40,197	31,197
0100 Fund Balance - September 1 (Beginning)	837,196	837,196	837,196	-
3000 Fund Balance - August 31 (Ending)	\$ 846,196	\$ 846,196	\$ 877,393	\$ 31,197

MERKEL INDEPENDENT SCHOOL DISTRICT  
STATE COMPENSATORY EDUCATION AND BILINGUAL EDUCATION PROGRAM EXPENDITURES  
FOR THE YEAR ENDED AUGUST 31, 2021

**Section A: Compensatory Education Programs**

AP1	Did your LEA expend any state compensatory education program state allotment funds during the district's fiscal year?	Yes
AP2	Does the LEA have written policies and procedures for its state compensatory education program?	Yes
AP3	List the total state allotment funds received for state compensatory education programs during the district's fiscal year.	979220
AP4	List the actual direct program expenditures for state compensatory education programs during the LEA's fiscal year.	540660

**Section B: Bilingual Education Programs**

AP5	Did your LEA expend any bilingual education program state allotment funds during the LEA's fiscal year?	Yes
AP6	Does the LEA have written policies and procedures for its bilingual education program?	Yes
AP7	List the total state allotment funds received for bilingual education programs during the LEA's fiscal year.	14221
AP8	List the actual direct program expenditures for bilingual education programs during the LEA's fiscal year. (PICs 25,35)	12250

**REPORTS ON COMPLIANCE, INTERNAL CONTROLS, and  
FEDERAL AWARDS**

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# James E. Rodgers and Company, P.C.

Certified Public Accountants

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Richard E. Rodgers CPA • Gerald L. Rodgers CPA

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November 17, 2021

## Report on Internal Control Over Financial Reporting and On Compliance and Other Matters Based on An Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

### Independent Auditor's Report

To the Board of Trustees  
Merkel Independent School District  
Merkel, Texas 79536

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Merkel Independent School District, as of and for the year ended August 31, 2021, and the related notes to the financial statements, which collectively comprise Merkel Independent School District's basic financial statements, and have issued our report thereon dated November 17, 2021.

### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Merkel Independent School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Merkel Independent School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Merkel Independent School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that may have not been identified.



# James E. Rodgers and Company, P.C.

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## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Merkel Independent School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance which must be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



James E. Rodgers and Company, P.C.

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# James E. Rodgers and Company, P.C.

## Certified Public Accountants

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November 17, 2021

### Single Audit Report on Compliance for each Major Federal Program and on Internal Control over Compliance required by the Uniform Guidance

#### Independent Auditor's Report

To the Board of Trustees  
Merkel Independent School District  
Merkel, Texas 79536

#### Report on Compliance for Each Major Federal Program

We have audited Merkel Independent School District's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Merkel Independent School District's major federal programs for the year ended August 31, 2021. Merkel Independent School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Merkel Independent School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Merkel Independent School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major Federal program. However, our audit does not provide a legal determination of Merkel Independent School District's compliance.

#### Opinion on Each Major Federal Program

In our opinion, Merkel Independent School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended August 31, 2021.

# James E. Rodgers and Company, P.C.

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## **Other Matters**

The results of our auditing procedures disclosed no instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and therefore, are not described in the accompanying schedule of findings and questioned costs. Our opinion on each major federal program is not modified with respect to these matters.

Merkel Independent School District's response is not required since noncompliance findings were not identified in our audit and are not described in the accompanying schedule of findings and questioned costs. Merkel Independent School District's response if required would not have been subjected to the auditing procedures applied in the audit of compliance and, accordingly, we would not have expressed an opinion on the response.

## **Report on Internal Control Over Compliance**

Management of Merkel Independent School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Merkel Independent School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Merkel Independent School District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



James E. Rodgers and Company, P.C.

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## MERKEL INDEPENDENT SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED AUGUST 31, 2021

### I. Summary of the Auditor's Results:

1.	The type of auditor's report opinion on whether the financial statements of the District were prepared in accordance with GAAP (generally accepted accounting standards):	Unmodified	
2.	Internal control over financial reporting during the audit of the financial statements:		
(a)	Significant deficiencies in internal control identified that are not considered to be material weaknesses.		No
(b)	Material weaknesses identified.		No
3.	Noncompliance, which is material to the financial statements.		No
4.	Internal Control over major federal programs:		
(a)	Significant deficiencies in internal control identified that are not considered to be material weaknesses.		No
(b)	Material weaknesses identified.		No
5.	Type of auditor's report opinion on compliance with major programs.	Unmodified	
6.	Audit findings that are required to report under Uniform Guidance 2 CFR Section 200.516(a).		No
7.	Identification of programs tested as major programs: • <b>Child Nutrition Cluster</b> School Breakfast Program – CFDA 10.553 National School Lunch Program – CFDA 10.555		
8.	Dollar threshold used to distinguish between Type A and Type B programs.	\$750,000	
9.	District qualified as a low-risk auditee.	No	

### II. Findings Relating to the Financial Statements Which Are Required to Be Reported in Accordance with *Generally Accepted Government Auditing Standards (GAGAS)*

#### Finding 2021-001:

a.	Condition:	None Identified
b.	Criteria:	N/A
c.	Cause:	N/A
d.	Effect:	N/A
e.	Recommendation:	N/A
f.	District Response :	N/A

**MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED AUGUST 31, 2021**

**III. Findings and Questioned Costs Related to the Federal Awards**

**Finding 2021-002:**

a.	Condition:	<b>None Identified</b>
b.	Criteria:	N/A
c.	Cause:	N/A
d.	Effect:	N/A
e.	Recommendation:	N/A
f.	District Response:	N/A



# MERKEL INDEPENDENT SCHOOL DISTRICT

PO Box 430 Merkel, Texas 79536 Telephone (325) 928-5813 Fax (325) 928-3910



Joseph O'Malley, Superintendent

## Schedule of Status of Prior Year Findings

**Finding 2020-001:** The District had no prior year audit findings for the fiscal year ended August 31, 2020.

# MERKEL INDEPENDENT SCHOOL DISTRICT

PO Box 430 Merkel, Texas 79536 Telephone (325) 928-5813 Fax (325) 928-3910



Joseph O'Malley, Superintendent

## Corrective Action Plan Year Ended August 31, 2021

The name of the contact person responsible for corrective action:

Lane Petty, Business Manager

**District Phone Number: 325-928-5813**

### The corrective action for Finding 2021-001:

There were no current year audit findings, thus, a correction action plan is not required.

MERKEL INDEPENDENT SCHOOL DISTRICT  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED AUGUST 31, 2021

(1)	(2)	(3)	(4)
FEDERAL GRANTOR/ PASS-THROUGH GRANTOR/ PROGRAM or CLUSTER TITLE	Federal Assistance Listing No.	Pass-Through Entity Identifying Number	Federal Expenditures
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<u>Passed Through State Department of Education</u>			
ESEA, Title I, Part A - Improving Basic Programs	84.010A	21610101221904	\$ 258,000
ESEA, Title II, Part A, Teacher Principal Training	84.367A	21694501221950	15,196
Elementary & Secondary School Emergency Relief Fd	84.425D	20521001221904	60,538
Elementary Secondary School Emergency Relief III	84.425U	21528001221904	157,639
Total Assistance Listing Number 84.425			218,177
ESEA, Title IV, Part A	84.424A	21680101221950	13,674
Total Passed Through State Department of Education			505,047
<b>TOTAL U.S. DEPARTMENT OF EDUCATION</b>			505,047
<b>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			
<u>Passed Through State Department of Education</u>			
Head Start	93.600	06CH011543-01	78,353
Total Passed Through State Department of Education			78,353
<b>TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>			78,353
<b>U.S. DEPARTMENT OF AGRICULTURE</b>			
<u>Passed Through the State Department of Agriculture</u>			
*School Breakfast Program	10.553	71402101	200,715
*National School Lunch Program - Cash Assistance	10.555	71302101	433,022
Total Child Nutrition Cluster			633,737
Total Passed Through the State Department of Agriculture			633,737
<b>TOTAL U.S. DEPARTMENT OF AGRICULTURE</b>			633,737
<b>TOTAL EXPENDITURES OF FEDERAL AWARDS</b>			<b>\$ 1,217,137</b>

\*Clustered Programs



**MERKEL INDEPENDENT SCHOOL DISTRICT**  
**NOTES ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS and**  
**ACCOUNTING POLICIES FOR FEDERAL AWARDS**  
**YEAR ENDED AUGUST 31, 2021**

**BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the "SEFA") includes the federal award activity of the Merkel Independent School District (the "District") under programs of the federal government for the year ended August 31, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, change in net position, or cash flows of the District

**ACCOUNTING POLICIES**

1. For all Federal programs, the District uses the fund types specified in Texas Education Agency's *Financial Accountability System Resource Guide*. Special revenue funds are used to account for resources restricted to, or designated for, specific purposes by a grantor. Federal and state financial assistance generally is accounted for in a Special Revenue Fund.
2. The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. The Governmental Fund types and Expendable Trust Funds are accounted for using a current financial resources measurement focus. All Federal grant funds were accounted for in a Special Revenue Fund that is a Governmental Fund type. With this measurement focus, only current assets and current liabilities and the fund balance are included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets.
3. The modified accrual basis of accounting is used for the Governmental Fund types, the Expendable Trust Funds, and Agency Funds. This basis of accounting recognizes revenues in the accounting period in which they become susceptible to accrual, i.e., both measurable and available, and expenditures in the accounting period in which the fund liability is incurred, if measurable, except for un-matured interest on General Long-Term Debt, which is recognized when due, and certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.
4. Federal grant funds are recorded as earned to the extent of expenditures made under the provisions of the grant, and, accordingly, when such funds are received, they are recorded as deferred revenues until earned.
5. The period of performance for federal grant funds for the purpose of liquidation of outstanding obligations made on or before the ending date of the federal project period extended 30 days beyond the federal project period ending date, in accordance with provisions in the Uniform Guidance.
6. **Indirect Costs**

The District did not elect to use a di minimis cost rate of 10% as described at 2CFR §200.414(f) -- Indirect (F&A) Costs.

**MERKEL INDEPENDENT SCHOOL DISTRICT  
NOTES ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS and  
ACCOUNTING POLICIES FOR FEDERAL AWARDS  
YEAR ENDED AUGUST 31, 2021**

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**7. Reconciliation of Federal Awards**

The following is a reconciliation of expenditures of federal awards in the SEFA and federal program Revenues in the Statement of Revenues, Expenditures and Changes in Fund Balance of the Governmental funds.

Federal program revenues per Exhibit C-3	\$ 1,360,539
School Health & Related Services (SHARS) Reimbursement not reported to the SEFA	\$ <u>(143,402)</u>
Total federal expenditures on Exhibit K-1	\$ <u>1,217,137</u>

## SCHOOLS FIRST QUESTIONNAIRE

MERKEL INDEPENDENT SCHOOL DISTRICT

Fiscal Year 2021

SF1	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	Yes
SF2	Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement?	No
SF3	Did the school district make timely payments to the Teachers Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies? (If there was a warrant hold not cleared in 30 days, then not timely.)	Yes
SF4	Was the school district issued a warrant hold? (Yes even if cleared within 30 days.)	No
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state or federal funds?	No
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?	No
SF7	Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules in effect at the fiscal year end?	Yes
SF8	Did the school board members discuss the school district's property values at a board meeting within 120 days before the school district adopted its budget?	Yes
SF9	Total accumulated accretion on CABs included in government-wide financial statements at fiscal year end.	0